

BOARD OF COMMISSIONERS OF COOK COUNTY Cook County Building, Board Room, 118 North Clark Street, Chicago, Illinois

New Items Agenda

for the

Meeting of the Board of Commissioners

Wednesday, August 3, 2016, 11:00 AM

Sponsored by: LARRY SUFFREDIN and JOHN P. DALEY, County Commissioners

PROPOSED ORDINANCE AMENDMENT

AN ORDINANCE ESTABLISHING GUIDELINES FOR MANAGING CONSENT CALENDAR ITEMS BEFORE THE COOK COUNTY BOARD OF COMMISSIONERS

BE IT ORDAINED, by the Cook County Board of Commissioners, that Chapter 2 Administration, Article III, County Board, Division 2 Rules of Organization and Procedure, Section 2-105 (3) Meetings of the Board of the Cook County of the Cook County Code is hereby amended as Follows:

Sec. 2-105. - Board of Commissioners; meetings of the Board.

(j) Agendas.

(3) Consent calendar. The Consent Calendar is a compilation of proposed resolutions concerning deaths, anniversaries, and congratulations for notable achievements. Only proposed resolutions conforming to this description may be submitted to the Secretary for inclusion on the Consent Calendar, and it shall be the duty of the Secretary to prepare the Consent Calendar for any regular meeting of the Board. Proposed resolutions on the Consent Calendar are non-debatable, and shall not be read in to the record or otherwise considered individually, but shall be part of a motion to approve the Consent Calendar in its entirety. Any item on the Consent Calendar may be removed by a motion, seconded and approved, and shall then be subject to the provisions of this division as provided herein. <u>Once a month a Special Board Meeting shall be called to precede the regular meeting of the Forest Preserve Board of Cook County meeting for the purpose of having proposed resolutions concerning deaths, anniversaries and congratulations for notable achievements. Such meeting shall have as the only agenda items the reading of the resolution, discussion of the resolution and the taking of a photo.</u>

Effective date: This ordinance shall be in effect immediately upon adoption

Sponsored by: PETER N. SILVESTRI, County Commissioner

PROPOSED RESOLUTION

REQUESTING A REPORT ON ECONOMIC DEVELOPMENT INITIATIVES IN UNINCORPORATED COOK COUNTY

WHEREAS, one of the priorities of Cook County is economic development and redevelopment of properties in the City of Chicago, suburban Cook County, and unincorporated areas; and

WHEREAS, approximately 2.4 percent of Cook County's residents live in unincorporated areas, and approximately 13.1 percent of Cook County's land is unincorporated; and

WHEREAS, unincorporated areas of the county rely on the county government for various local services, including economic development; and

WHEREAS, Cook County collects a number of taxes and fees from residents in unincorporated areas, including some that apply only in unincorporated areas; and

WHEREAS, economic development in unincorporated areas benefits the residents and neighborhoods of unincorporated areas as well as all of Cook County; and

WHEREAS, the goals, policies, and strategies identified in the county's publication *Planning for Progress* focus on a comprehensive economic development strategy from 2015 through 2019.

NOW, THEREFORE, BE IT RESOLVED, that the Cook County Board of Commissioners doeshereby request that the Cook County Bureau of Economic Development provide a report regarding current and planned economic development initiatives in unincorporated Cook County, including the process followed in suburban and unincorporated areas; and

BE IT FURTHER RESOLVED, that this report be presented to the Zoning and Building Committee of the Cook County Board of Commissioners.

Sponsored by: DEBORAH SIMS and STANLEY MOORE, County Commissioners

PROPOSED RESOLUTION

REQUESTING TO PRESENT A PUBLIC QUESTION VIA A COUNTYWIDE REFERENDUM ON WHETHER THE COOK COUNTY BOARD OF COMMISSIONERS SHOULD PERFORM A FISCAL IMPACT STUDY TO DETERMINE ANY COST SAVINGS OR ADDITIONAL COSTS INCURRED BY CONSOLIDATING OFFICES

WHEREAS, Cook County government continues to make concerted efforts to address current and future budgetary constraints by rightsizing governmental operations, improving efficiency and eliminating redundancy in operations, among other measures; and

WHEREAS, the County currently has 29 separately elected officials, some of whom oversee administrative offices; and

WHEREAS, the County Recorder of Deeds is tasked with keeping accurate records of land transactions and land ownership for public and private review; maintaining official records of UCC, tax liens and releases; advocating for property owners through a Property Fraud unit that combats attempts to fraudulently transfer property; and administering a Veteran's services office that provides a number of services to veterans.

WHEREAS, the key functions of the Cook County Clerk include maintaining vital records and other official records, administering elections, and maintaining County tax maps and calculating tax rates; and

WHEREAS, Illinois law establishes the duties of the Recorder and the Clerk. Most counties with a population of less than 60,000 people have a combined Recorder and Clerk while counties with a population of more than 60,0000 people generally have a separately elected Recorder and Clerk; and

WHEREAS, on June 29, 2016, the Cook County Board of Commissioners passed Resolution 15-6190 that would cause a referendum to be held on whether to consolidate the offices of the Cook County Recorder of Deeds and Cook County Clerk; and

WHEREAS, the Cook County Board of Commissioners never conducted a fiscal or economic impact study to examine the potential fiscal impact of consolidating these offices prior to passing Resolution 15-6190; and

WHEREAS, combining the offices of the Recorder of Deeds and County Clerk may provide additional costs or cost savings to the taxpayers of Cook County; and

WHEREAS, 10 ILCS 5/28-1 states, in part, that "Advisory questions of public policy shall be submitted to referendum pursuant to Section 28-5..."

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WHEREAS, 10 ILCS 5/28-5 states, in part, that "Not less than 68 before the next regular election, the county clerk shall certify the public questions to be submitted to the voters of the entire county at that election, which have been initiated by petitions filed in his office or by action of the county board, to the board of election commissioners, if any, in his county."

WHEREAS, it is fundamental underpinning of our great country to provide taxpayers the opportunity to have input as to the functioning of their government and use of their tax dollars; and

WHEREAS, prior of voting on matters of public concern, especially, matters involving the allocation of taxpayers funds, it is important to provide relevant information regarding the fiscal and economic impact of any proposed changes to the operation of county government; and

WHEREAS, allowing the voters of Cook County the opportunity to determine the propriety of a fiscal and economic impact study of a potential consolidation of the Cook County Recorder of Deeds and Cook County Clerk via an advisory referendum is an opportunity to engage residents directly in our democratic process; and

WHEREAS, in order to study the fiscal and economic impact of consolidating the offices of the Cook County Recorder of Deeds and Cook County Clerk, the results of which may find that there are additional costs incurred or cost savings arising out of such a consolidation, or economic risks that may necessitate a better path forward, the Cook County Board of Commissioners seeks to place a question before the electorate via a referendum on the November 8, 2016, countywide ballot as follows:

"Shall the Cook County Board of Commissioners perform a fiscal and economic impact study to determine whether any additional costs would be incurred, or whether there would be any associated cost savings, resulting from a consolidation of the Cook County Recorder of Deeds office with the Cook County Clerk's office."

- () Yes
- () No

NOW, THEREFORE BE IT RESOLVED by the Cook County Board of Commissioners that this Board present the aforementioned question to electorate via a countywide referendum on the November 8, 2016 ballot.

BE IT FURTHER RESOLVED, that a Resolution 15-6190, passed on June 29, 2016, is rescinded and that the ballot question certified by the County Clerk after the passage of Resolution 15-6190 be decertified and not appear on the November 8, 2016 ballot.

BE IT FURTHER RESOLVED, that the Cook County Clerk notifies the Secretary of State, and the Attorney General of this request for action.

Sponsored by: RICHARD R. BOYKIN, County Commissioner

PROPOSED ORDINANCE

CREATION OF A COMMISSION TO EXAMINE THE STATUS OF THE AFRICAN AMERICAN MALE IN COOK COUNTY

WHEREAS, the 1970 Illinois Constitution, Article VII, Section 6 designates Cook County as a Home Rule Unit of Government; and

WHEREAS, Cook County may exercise powers and perform functions as they relate to government, including the authority to regulate for the protection of the public health, safety, morals and welfare; and including the power to tax; and

WHEREAS, Cook County may exercise and perform concurrently with the State any power or function of a home rule unit to the extent that the General Assembly by law does not specifically limit the concurrent exercise or specifically declare the State's exercise to be exclusive; and

WHEREAS, African American males face disproportionately poor outcomes in education and confront disproportionately high levels of unemployment; and

WHEREAS, African American males face disproportionately high levels of incarceration in the Juvenile Temporary Detention Center and Cook County Jail; and,

WHEREAS, African American males are more likely to live in poverty and die as a result of gun violence; and

WHEREAS, African American males face disproportionately high numbers of police stops and detentions; and

WHEREAS, African American male children are significantly more likely to grow up in single parent households; and

WHEREAS, African American males suffer disproportionately from poor health outcomes including: high blood pressure; heart disease; diabetes; HIV and AIDS infection; and prostate cancer; and

WHEREAS, despite the progress gained in the late 1960's and early 1970's, socio-economic outcomes for African American males have grown worse since the 1980's; and

WHEREAS, the resources of Cook County are best used on programs that effectively combat these aforementioned issues and improve the quality of life for its most vulnerable citizens; and

WHEREAS, the best way to ensure effective allocation of resources is to utilize the best available research; and

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WHEREAS, Cook County is home to many great institutions with the ability and expertise to facilitate the gathering of data for analysis; and

WHEREAS, this Board should foster and promote such research so that it can enact the most effective policies to remedy these aforementioned disparate outcomes, so that African American male citizens of Cook County can fully reach their potential and contribute in a positive manner to the economic, social and cultural fabric of Cook County.

NOW THEREFORE, BE IT ORDAINED, by the President and the Cook County Board of Commissioners, that Chapter 2 - Administration, Article VI - Boards, Commissions and Committees, Sections 2-528 through 2-540 be amended as follows

Sec. 2-528. - 2-530. - Reserved

DIVISION 5 - COMMISSION FOR THE STUDY OF DISPARATE OUTCOMES AMONG AFRICAN AMERICAN MALES

Sec. 2-531. - Short title.

<u>This chapter shall be known and may be cited as the Cook County Commission to Examine the Status</u> of the African American Male in Cook County.

Sec. 2-532. - Definitions.

The following words and terms shall have the meanings set forth in this section, except where otherwise

specifically indicated:

Board of Commissioners or County Board means the Board of Commissioners for Cook County, Illinois.

<u>Chairperson</u> means the Chairperson of the Commission for the Study of Disparate Outcomes Among African American Males.

<u>Commission</u> means the Commission to Examine the Status of the African American Male in Cook <u>County.</u>

County means "Cook County, Illinois."

Cook County Code means the Code of Ordinances of Cook County, Illinois.

<u>Member means appointed members of the Commission to Examine the Status of the African American</u> <u>Male in Cook County.</u> **Board of Commissioners**

Ordinance means this ordinance [article] creating a Commission to Examine the Status of the African American Male in Cook County.

President means the President of the Cook County Board of Commissioners.

State means State of Illinois.

Sec. 2-533. - Purpose.

(a) <u>The purpose of this Ordinance [Article] is [to] establish the appointment by the President and the Human Relations Committee of the County Board, of a Commission to Examine the Status of the African American Male in Cook County, which will serve as an investigative body with the objective of studying the pertinent data relating to the disparate outcomes in several societal aspects faced by African American males in Cook County, including but not limited to:</u>

(1) The Criminal Justice System;

- (2) <u>Public Health, including wellness, drug and alcohol abuse, and violence;</u>
- (3) <u>Employment opportunities and workforce training, including the formerly incarcerated;</u>
- (4) <u>Education, including higher education;</u>
- (5) <u>Housing</u>

(b) The Commission will compile and analyze data gathered from around Cook County to identify areas where social policy has had either a positive or negative effect on the aforementioned socio-economic outcomes within the African American community.

(c) The Commission will investigate other major municipalities and identify what, if any, social policy has been effective in improving outcomes among the male, African American population.

(d) The Commission shall conduct 3 public meetings around Cook County with the purpose of gathering data through personal accounts of Cook County residents. The public meetings shall be held one per quarter and one meeting shall be held in each of the following areas of Cook County:

(1) At the Cook County Board of Commissioners;

(2) At a location in the South Suburban area of Cook County; and

(3) At a location in the West Suburban Cook County.

(e) The Commission will generate a comprehensive report to be presented to the Cook County Board of Commissioners. The report shall consist of:

(1) The methodology used by the Commission to determine its findings;

- (2) The raw data collected by the Commission;
- (3) An abstract of the findings of the Commission;
- (4) A detailed report of the findings of the Commission; and
- (5) A comprehensive set of policy recommendations based upon the analysis of the data and the Commission's findings.

Sec. 2-534. - Compliance with Law.

As an investigative body appointed by the President, the Commission shall comply with all applicable federal and state laws, rules, regulations, and orders.

Sec. 2-535. - Commission Membership.

(a) <u>The Commission shall consist of 13 members:</u>

(1) One member designated as the Commission Chairperson. The Chairperson shall be appointed by the Chairperson of the Human Relations Committee of the Cook County Board of Commissioners. The

<u>Chairperson shall serve as the official liaison between the Commission and local, state, and federal officials, and the President and Cook County Board of Commissioners. The Chairperson shall be responsible for appointing experts to the Commission as provided by Section 2-534(a)(2) through (a)(10) of this article. The Chairperson shall submit a list of appointees to the Cook County Board of Commissioners' Committee on Human Relations for final approval. The Chairperson shall be a member of the Cook County academic community and shall be affiliated with an institution of higher learning or social science research.</u>

(2) One Cook County Commissioner serving as an Ex-Officio Member of the Commission. The Ex-Officio Member selected from the Board of Commissioners shall be the same Commissioner tasked with chairing the Cook County Board of Commissioners' Committee on Human Relations.

(3) Two members from Cook County based, workforce organizations, to be appointed by the Chairperson.

(4) Two members from Cook County Health and Hospitals System. One member shall be from the field of study involving narcotics use. The other member shall be from the field of study of mental health appointed by the Chairperson.

(5) Two members from Cook County organizations that work with the formerly incarcerated, appointed by the Chairperson.

(6) One member from a lawmaking body of a political unit within Cook County to be appointed by the Chairperson. The member shall be an elected official from a municipality in the southern or western section of Cook County.

- (7) One member from the Cook County State's Attorney's Office appointed by the Chairperson.
- (8) One member from the Office of the Chief Judge of the Circuit Court of Cook County.
- (9) One member from a public education institution.
- (10) One member from a Cook County organization specializing in fair housing issues.

Sec. 2-536. - Term of office.

<u>Unless otherwise provided or revised, the members of the Commission shall be appointed for a term</u> of 18 months, subject to the approval of, and extension by the County Board. Sec. 2-537. - Sec. 2-540. -Reserved

Effective date: This ordinance shall be in effect immediately upon adoption.

16-4339

Sponsored by: TONI PRECKWINKLE, President, Cook County Board of Commissioners

PROPOSED PREVIOUSLY APPROVED ITEM AMENDMENT

Department: Bureau of Economic Development

Request: Amend a previously approved item

Item Number: 16-1343

Fiscal Impact: N/A

Account(s): N/A

Original Text of Item:

16-1343

PROPOSED ORDINANCE

AUTHORIZING THE INITIATION AND ADMINISTRATION OF A DOWNPAYMENT ASSISTANCE PROGRAM FOR HOME BUYERS COOK COUNTY MARKET RATE DOWN PAYMENT ASSISTANCE PROGRAM

WHEREAS, the County of Cook is a political subdivision and a home rule unit of government duly organized and validly existing under the Constitution and the laws of the State of Illinois; and

WHEREAS, the Board of Commissioners of Cook County ("the Board") hereby determines it to be advisable and in the best interests of the County, its residents, and its taxpayers that the County continue the promotion of economic development, affordable housing, and home ownership within the County;

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and

WHEREAS, the Board further determines it to be advisable and in the best interests of the County, its residents, and its taxpayers that the County initiate and administer a program through which qualified first-time home buyers of residences in the County might more easily obtain competitive fixed-rate 30-year mortgage loans coupled with assistance for down payments and closing costs, herein referred to as a <u>Market Rate</u> Down Payment Assistance Program (<u>Market Rate</u> DPA Program); and

WHEREAS, the Board is further desirous that to launch and administer a <u>Market Rate</u> DPA Program, the Bureau of Economic Development's Department of Planning and Development and the Bureau of Finance retain one or more Program Administrators to administer a <u>Market Rate</u> DPA Program in accord with relevant federal, state, and local law, County policies, and established best practices, said administration to include assisting said Bureaus in the promulgation of Program policies and procedures, if any; satisfying requests for assistance, support, and information made by said Bureaus; packaging and circulating the loans into the secondary market; and taking such other action as is necessary, advisable, or incidental to the administration of a <u>Market Rate</u> DPA; and

WHEREAS, the Board is further desirous that to launch and administer a <u>Market Rate DPA</u>, the Bureau of Economic Development's Department of Planning and Development and the Bureau of Finance, to gain better access to capital and lower interest rates for the Program, retain one or more Mortgage Servicing Companies to identify and contract with mortgage originators; set rates for the loans and the arbitraging of said loans to ensure that relevant loan rates remain competitive in the market; and service the <u>Market Rate DPA</u> loans; and

WHEREAS, the Board finds and determines that a <u>Market Rate</u> DPA Program as described herein will assist eligible, qualified borrowers in obtaining affordable mortgage loans and other assistance to aid in their purchase of affordable single family residences in the County;

NOW, THEREFORE, BE IT ORDAINED by the Cook County Board of Commissioners, that: Authorization of Program. The Bureau of Economic Development's Department of Planning and Development and the Bureau of Finance are hereby authorized to jointly initiate a <u>Market Rate</u> DPA Program by (a) retaining one or more Program Administrators to (1) administer the Program in accord with relevant federal, state, and local law, County policies (including the <u>Market Rate</u> DPA Program Guidelines which are attached hereto and hereby approved by the Board), and established best practices; (2) assist in the Bureaus' joint promulgation of Program policies and procedures, if any; and (3) satisfy requests for further assistance, support, and information made by the Bureaus; (b) entering into such agreements with one or more Program Administrators and one or more Mortgage Servicers, in such forms as are attached hereto; (c) work with the Office of the Comptroller and/or Department of Budget and Management Services to establish an account or fund to deposit fees collected as a result of said <u>Program</u>; and (d) updating and revising from time to time, as necessary, advisable, or prudent, the Program Guidelines to ensure the <u>Market Rate</u> DBA Program's compliance with applicable law, policy, and best practice, and to ensure that competitive mortgage loans continue to be made available to eligible borrowers..

Effective date: This ordinance shall be in effect immediately upon adoption