

**Board of Commissioners of Cook County**

118 North Clark Street  
Chicago, IL



**Journal of Proceedings**

**Thursday, November 20, 2025**

**9:00 AM**

**Special Meeting to Consider FY 2026 Budget as Amended**

**Cook County Building, Board Room,  
118 North Clark Street, Chicago, Illinois**

FRANK J. AGUILAR  
ALMA E. ANAYA  
SCOTT R. BRITTON  
JOHN P. DALEY  
BRIDGET DEGNEN  
BRIDGET GAINER  
BILL LOWRY  
KISHA E. MCCASKILL

DONNA MILLER  
STANLEY MOORE  
JOSINA MORITA  
KEVIN B. MORRISON  
SEAN MORRISON  
MICHAEL SCOTT JR.  
TARA S. STAMPS  
MAGGIE TREVOR  
JESSICA VÁZQUEZ

**MONICA GORDON  
COUNTY CLERK**

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*Board of Commissioners*

*November 20, 2025*

Board met pursuant to law and pursuant to the following call:

November 12, 2025

The Honorable Monica Gordon  
Cook County Clerk  
69 West Washington Street, Fifth Floor  
Chicago, Illinois 60602

Re: SPECIAL MEETING NOTICE for November 20, 2025, at 9:00 A.M.

Dear Clerk Gordon:

Pursuant to the authority vested in me, I hereby call a Special Meeting of the Board of Commissioners of Cook County to be convened on Thursday, November 20, 2025, at the hour of 9:00 a.m. at 118 N. Clark Street, Room 567, Chicago, Illinois 60602 The Special Meeting will be an in-person meeting and will also be able to be viewed by the public at **[cookcountyil.gov/service/watch-live-board-proceedings](https://www.cookcountyil.gov/service/watch-live-board-proceedings)**.

At said meeting the following items will be considered.

- Committee Items Requiring Board Action
  - o Finance Committee Meeting October 9, 2025 (Recessed and reconvened October 15, October 27, October 28, October 29 October 30, November 3 and November 20, 2025)
  - o Item 25-3579, President's recommended Cook County Budget Resolution and Annual Appropriation Bill for Fiscal Year 2026 as amended

Instructions for how to attend this meeting and participate in public comment will be provided on the Cook County webpage at <https://www.surveymonkey.com/r/68JBXBL>. The proceedings will be able to be viewed at [cookcountyil.gov/service/watch-live-board-proceedings](https://www.cookcountyil.gov/service/watch-live-board-proceedings) on November 20, 2025 starting at 9:00 a.m. Written public comment or live (virtual) testimony on any of the items listed on the Agenda will be accepted at <https://www.surveymonkey.com/r/68JBXBL>. Written testimony will also be accepted at [cookcounty.board@cookcountyil.gov](mailto:cookcounty.board@cookcountyil.gov). Written comments prior to the start of the Special Board meeting will be posted at <https://cook-county.legistar.com/Calendar.aspx> and may be read aloud or summarized at the meeting. Three minutes per comment will be allowed.

On or around 8:45 a.m. Central Time on the morning of the meeting, a Microsoft Teams link and phone number to join the meeting will be sent to all live (virtual) speakers. You may not log into the meeting until the schedule meeting time. You may not forward the link to anyone. To reduce the chance of meeting disruption, MEETING PARTICIPANTS WHO FORWARD LINKS WILL BE REMOVED FROM THE MEETING, AS WILL THOSE WHO RECEIVED THE FORWARDED LINK. Speaking order is to be determined by the Chair. You will have three (3) minutes to make your statement. Once your statement is completed, you will be removed from the meeting. Once removed, you will still be able to follow the proceedings for that day at: <https://www.cookcountyil.gov/service/watch-live-board-proceedings>

Copies of the Agenda for the November 20, 2025 Special Board Meeting of the Cook County Board of Commissioners and items to be considered at this meeting will be made available electronically on the Cook County website at <https://cook-county.legistar.com/Calendar.aspx>

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Please issue the Notice of this Special Meeting and Agenda as required by law.

Very truly yours,

Toni Preckwinkle  
Cook County Board President

**COPY OF ALL LETTER SENT TO COMMISSIONERS**

November 12, 2025

President and Members  
Cook County Board of Commissioners

Ladies and Gentlemen:

Toni Preckwinkle, President of the Board of Commissioners of Cook County, has directed me to call a Special Meeting of the Board of Commissioners of Cook County on Thursday, November 20, 2025 at the hour of 9:00 a.m. the Special Meeting will be an in-person meeting for the County Board and will be able to be viewed by the public at [cookcountyil.gov/service/watch-live-board-proceedings](https://cookcountyil.gov/service/watch-live-board-proceedings).

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Very truly yours,

Monica Gordon  
County Clerk

**LEGAL NOTICE**

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Very truly yours,

MONICA GORDON, Cook County Clerk and

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Clerk of the Board of the Commissioners of Cook County, Illinois

**OFFICIAL RECORD**

President Preckwinkle in the chair.

**CALL TO ORDER**

At 9:00 A.M., being the hour appointed for the meeting, the President called the Board to order.

**QUORUM**

County Clerk Monica Gordon called the roll of members and there was found to be a quorum present.

**ATTENDANCE**

**Present:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Absent:** None (0)

**REMOTE PARTICIPATION**

**In accordance with Cook County Code Section 2-102(i) Remote Participation in Meetings, a motion was made by Commissioner Daley, seconded by Commissioner Britton, to allow for remote participation in meeting. The vote of yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

Commissioner Gainer participated remotely.

**PUBLIC TESTIMONY**

Authorization as a virtual public speaker shall only be granted to those individuals who have submitted in writing, their name, email address, phone number, subject matter, and organization (if any) to the Secretary 24 hours in advance of the meeting. Duly authorized virtual public speakers shall be sent a link to virtually attend the meeting and will be called upon to deliver testimony at a time specified in the meeting agenda. Authorized public speakers who are not present during the specified time for public testimony will forfeit their allotted time to speak at the meeting. Public testimony must not exceed three minutes; the Secretary will keep track of the time and advise when the time for public testimony has expired. After each speaker

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has completed their statement, they will be removed from the meeting. Once removed, you will still be able to follow the proceedings for that day at: <https://www.cookcountyil.gov/service/watch-live-board-proceedings> or in a viewing area at 69 W. Washington Street, 22<sup>nd</sup> Floor Conference Room D, Chicago, IL. Persons authorized to provide public testimony shall not use vulgar, abusive, or otherwise inappropriate language when addressing the Board; failure to act appropriately; failure to speak to an item that is germane to the meeting, or failure to adhere to the time requirements may result in expulsion from the meeting and/or disqualify the person from providing future testimony. Written comments will not be read aloud at the meeting but will be posted on the meeting page and made a part of the meeting record.

1. Jermaine Wells, Community Change Action
2. Jessica Jackson, Chicago
3. David Hochberg, Northbrook

**COMMITTEE ITEMS REQUIRING BOARD ACTION**

**FINANCE COMMITTEE MEETING OF OCTOBER 9, 2025 (RECESSED AND RECONVENED OCTOBER 15, OCTOBER 27, OCTOBER 28, OCTOBER 29, OCTOBER 30, NOVEMBER 3, AND NOVEMBER 20, 2025)**

**PROPOSED AMENDMENTS TO FISCAL YEAR 2026 BUDGET**

**AMENDMENT #1**

Budgetary Units: Various offices within the General Fund

Description: Technical amendment to make changes to offices under the General Fund not available at time of printing

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #1 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #2**

Budgetary Units: Various

Description: This amendment incorporates updates to the CCH budget not available at the time of printing. The amendment balances the changes within its own funds.

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**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #2 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #3**

Budgetary Unit: Various

Description: The proposed amendment revises the line item budget within each special purpose fund. The fiscal impact is supported through use of special purpose funds' fund balance.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #3 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #4**

Budgetary Unit: Grant Programs

Description: Technical Amendment to make changes to grant program budgets and additional grants not available at time of printing.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #4 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #5**

Budgetary Unit: Capital Program

Description: The following Capital Amendment reflects shifts between various funds within the capital accounts not available at the time of printing.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #5 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #6**

Budgetary Unit: 1020- Comptroller

Description: Amendment to increase the Tax Increment Financing Taxes revenue estimate due to the City of Chicago reporting a higher surplus than initially anticipated.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #6 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT # 7**

Budget Unit: 1490-Fixed Charges

Description Utilizing the additional Tax Increment Financing Taxes revenue (TIF) reflected in Amendment 6, the amendment provides funding to advance the court-based rental assistance program (\$5.8M), homeless services (\$4.1M) and food access (\$10.0M). The funding allocations to these programs and services are contingent upon the collection of the TIF surplus revenues. The County will scale back the allocation of funds by up to \$19.9 million in an event the City of Chicago does not adopt its budget with the additional TIF surplus revenues as prescribed in its executive budget released in October 2025

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #7 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #8**

Budgetary Unit: 4897-Stroger Hospital, 4895-Department of Public Health

Description: Mental health needs in youth and young adults are increasingly complex and must be addressed through culturally responsive programs that recognize and respect the diverse backgrounds of those they serve. Many young people from marginalized communities face unique stressors, including racism, stigma around mental health, language barriers, and systemic inequities, which traditional services often fail to address. To address this, CCDPH will hold community forums designed to engage youth and young adults in healing conversations in trusted community spaces. CCDPH will leverage funding to hold forums in six suburban Cook County Board districts.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #8 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #9**

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Budgetary Unit: 1310-Office of the Chief Judge, 1326-Juvenile Probation and Court Services

Description: This amendment is to add executive level positions within the Office of the Chief Judge, including a Court Administrator and a Chief of Staff, along with additional support staff. These investments in an executive team will improve efficiency and transparency within the Cook County Court system.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #9 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #10**

Budgetary Unit:1310-Office of the Chief Judge

Description:To reclassify two vacancies to add 2 Court Interpreters to the Office of the Chief Judge.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #10 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT# 11**

Budgetary Unit: 1250-State's Attorney's Office

Description: This amendment is to add 8 Victim Witness Specialists that will be assigned to domestic violence matters within the State's Attorney's Office, increasing from 21 to 29 positions. Since 2023, caseloads per Specialist have increased more than 45%, from 281 to approx. 410 cases per Specialist. These positions will reduce caseloads to approx. 310 cases per Specialist in FY26. Increasing caseload volumes, complexity, and secondary language needs necessitates additional staff to provide adequate services and advocacy to survivors of domestic violence.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #11 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #12**

Budgetary Unit: 1250-State's Attorney

Description: This amendment is to add 6 additional MIS positions within the State's Attorney's Office to carry out critical functions such as supporting network availability of various internal systems, managing technology projects, monitoring databases, providing additional help desk support across SAO locations within the County, and analyzing data in support of the SAO's reporting and transparency initiatives

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #12 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #13**

Budgetary Unit: 1250-State's Attorney

Description: This amendment is to add 10 positions within the State's Attorney's Office to create an in-house digital forensics unit to collect, centralize, and manage the increasing volume of digital evidence and improve the accuracy and efficiency of case preparation, compliance with discovery obligations and effective trial support. These positions are critical to operationalize the new Digital Evidence Management System being funded with more than \$4,000,000 in FY26 capital expenditures.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #13 be approved. The vote of the yeas and nays being as follows:**

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**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #14**

Budgetary Unit: 1200-Department of Facilities Management, 1031-Office of Asset Management

Description: To add a Glazier position within the Department of Facilities Management.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #14 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried.**

**AMENDMENT #15**

Budgetary Unit: 1586- Cook County Land Bank Authority

Description: The proposed amendment is to increase the Executive Director's salary to \$220,000 through an appropriation adjustment of allowance of delinquent taxes.

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that Amendment #15 be approved. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**25-3979**  
**RESOLUTION**

**Sponsored by**  
**THE HONORABLE TONI PRECKWINKLE,**  
**PRESIDENT OF THE COOK COUNTY BOARD OF COMMISSIONERS**

**RESOLUTION AND ANNUAL APPROPRIATION BILL FOR THE FISCAL YEAR 2026**

A Resolution providing for the Annual Appropriation for the Fiscal Year 2026 and for the closing of accounts of the County of Cook, Illinois, under the Annual Appropriation Bill for the Fiscal Year 2025.

**PREAMBLES**

**WHEREAS**, Section 6(a) of Article VII of the 1970 Constitution of the State of Illinois provides that “a County which has a Chief Executive Officer elected by the electors of the County (is) a Home Rule Unit”, and the County of Cook, Illinois (the “County”) has a Chief Executive Officer elected by the electors of the County and is therefore a Home Rule Unit and may, therefore, under the powers granted by said Section 6(a) of Article VII of said Constitution of 1970, exercise any power and perform any function pertaining to its government and affairs; and

**WHEREAS**, the appropriation of funds is a necessary annual function of government; and

**WHEREAS**, the County will close out its accounts as of November 30, 2025 and render an account and make settlements with the County for the Annual Appropriation Bill for the Fiscal Year 2025.

**NOW, THEREFORE, BE IT RESOLVED**, at a meeting convened and concluded on November 21, 2025, Be It Hereby Resolved by the Board of Commissioners of the County of Cook, Illinois as follows:

**RESOLUTION AND ANNUAL APPROPRIATION BILL FOR THE FISCAL YEAR 2026**

**BE IT FURTHER RESOLVED**, by the Board of Commissioners Of Cook County:

- Section 1.** That the Board of Commissioners of Cook County (the “County Board” or “Board”) hereby finds that all recitals contained in the preambles to this resolution are full, true, and correct and does incorporate them into this resolution by this reference.
- Section 2.** That the County Board, hereby establishes and ordains Fiscal Year 2026 as commencing on December 1, 2025 and concluding on November 30, 2026.
- Section 3.** That this Resolution be and the same is hereby termed the “Annual Appropriation Bill” of the County of Cook for Fiscal Year 2026 and governs all Elected Officials, Departments, Offices, Institutions or Agencies of the County, including but not limited to the offices and departments under the jurisdiction of the County Board President, the Board of

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Commissioners, Cook County Health and Hospitals System (“CCH”), Cook County State’s Attorney, Cook County Sheriff, Cook County Public Defender, Clerk of the Circuit Court of Cook County, Cook County Treasurer, Cook County Clerk, Cook County Assessor, Chief Judge of the Circuit Court of Cook County, Board of Review, the Office of the Independent Inspector General, the Veterans Assistance Commission of Cook County, the Cook County Land Bank Authority (“Land Bank Authority”), and the Public Administrator (hereinafter, “Agencies” or “Agency”). The Estimates of Current Assets and the Revenues of the Fiscal Year 2026 Available for Appropriation, and the amounts appropriated and the objects and purposes thereof, are as specified in the following: Executive Budget Recommendations for Fiscal Year 2026, Volumes I, II, and III, as amended by the County Board through the amendment process and the Estimate of Revenue and Available Resources for Fiscal Year 2026, as amended by the County Board through the amendment process.

**Section 4.** That the amounts set forth herein and the same are hereby appropriated for Fiscal Year 2026 and as further noted in Sections 28, 29 and 34.

**Section 5.** That the salaries or rates of compensation of all officers and employees of the County or Agencies when not otherwise provided by law, shall be governed, and administered by the compensation plans in force and effective in the Fiscal Year 2026 Appropriation Bill. Amounts paid may vary due to rounding based upon the payroll automated system rounding conventions, which is anticipated not to exceed plus or minus 20 cents per pay period. Step advancement, cost of living increases and/or non-compounding allowances and other economic packages for union employees will be dictated per the terms of the applicable collective bargaining agreements. Step advancement for non-union employees will be dictated per the salary schedules and/or compensation plans in force and effect in Fiscal Year 2026, unless otherwise amended. Cost of living increases, non-compounding one-time allowances, and other one-time payments in Fiscal Year 2026 as a result of negotiated and approved collective bargaining agreements, shall also apply to non-union employees.

The Chief of the Bureau of Human Resources and Budget Director are authorized to evaluate and approve the Agencies’ requests to participate in the Recruitment Incentive Pay and/or Retention Bonus Pay Program, previously authorized under Resolution No. 22-3501, to offer non-compounding one-time incentive payments to address attrition, operational and hiring challenges, and to overcome other labor market challenges. Agencies shall submit the request to the Chief of Bureau of Human Resources and the Budget Director. Such requests shall be evaluated in accordance with the rules set forth by the Bureau of Human Resources. Agencies shall utilize the appropriate and available funding for the implementation of the Program.

Except for the non-compounding one-time vacation payments for Executive-level Positions defined in Volume III and approved by the Chief of the Bureau of Human Resources, any other non-compounding, one-time allowances, bonuses or other one-time non-compounding payments, including but not limited to relocation expenses and severance pay, for employees shall be subject to approval by the Chief of the Bureau of Human Resources, the Budget Director, and the Board. Healthcare benefit plan design

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and cost changes as a result of negotiated and approved collective bargaining agreements shall also apply to the non-union employees through the same terms approved for union employees and as authorized by Resolution No. 21-4938. Any non-compounding allowances shall be considered a one-time payment and offered only as a non-pensionable incentive. Any employee who accepts the non-compounding allowance does so voluntarily and with the knowledge and on the express condition that the payment is not included in any pension calculations.

**Section 6.** That whatever appropriations for salaries or wages of any office, agency or place of employment are supported by a detailed salary schedule as provided in Volume III of this Fiscal Year 2026 Appropriation Bill, all expenditures against such appropriations shall be made in accordance with such schedule and classification plan, and no payroll item shall be submitted to the Comptroller of the County (the “Comptroller”) by any Agency of the County for a sum exceeding the amount shown in said salary schedule, except for rounding and except that the County Board may direct the Agencies of the County to expend all or any portion of the appropriation herein contained reserved for adjustments in wages of employees, when approved by the County Board.

The proposed salary or rate of compensation for an employee hired into any position must be supported by market analysis carried out by the applicable Agency’s human resources department or a third-party vendor. The resulting market analysis must follow compensation study guidelines provided by the Chief of Bureau of Human Resources. Salary increases shall only result from an employment action such as a reclassification, promotion, or cost of living adjustments as approved by the Board of Commissioners and step progression as defined in Volume III of this Fiscal Year 2026 Appropriation Bill. Instances of salary increases require an updated market analysis for the position supporting the increase. The results of the market analysis conducted by the Agency shall be provided to the Budget Director for review and approval in advance of hiring or change in salary. Step progression is limited to the instances prescribed in Volume III of the Fiscal Year 2026 Appropriation Bill.

**Section 7.** Only full-time employees working at least 30 hours per week on average during a standard measurement period as established by the Cook County Director of Risk Management (the “Director of Risk Management”), may receive healthcare benefits unless otherwise authorized by a Collective Bargaining Agreement, or Employment Agreement, as approved by the Chief of the Bureau of Human Resources. Employees shall contribute towards the cost of health (including pharmacy), dental or vision benefits as required by a standard of 40 working hours and for the duration of their employment. Employers shall certify employment and payroll status to the Comptroller and shall be charged back the full premium cost for inaccurate or incomplete certifications. The Cook County Department of Budget and Management Services Director (the “Budget Director”) shall implement such a chargeback upon notification of an inaccuracy by the Director of Risk Management or Comptroller. All employers shall promptly utilize the payroll and timekeeping systems to identify duration and type of all Leaves of Absence, including Personal Leave of Absence. County healthcare benefits are not available to (i) judges and associate judges of the Circuit Court, (ii) employees who work less than 30 hours per week for standard measurement periods, (iii) Chairman and members of the Cook County Sheriff’s Merit Board, (iv) commissioners of the Chicago Board of Elections and (v) employees (excluding workers

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compensation claimants or those with other regulatory exemptions) on an authorized leave of absence in excess of 365 days; unless such individuals contribute the full cost of the healthcare premium associated with said County healthcare benefits.

**Section 8.** That the Budget Director is hereby authorized to utilize or transfer amounts between the Salaries and Wages of Regular Employees (501010), Salaries and Wages of Extra Employees (501140), Planned Salary Adjustment (501166), Planned Overtime Compensation (501211), Planned Benefit Adjustment (501225), Per Diem Personnel (501296), and Salaries and Wages of Employees per Contract (501421) accounts where necessary to support salaries, increases and wages for employees carried on these accounts and consistent with pay plans, salary schedules or the classification authority authorized in Chapter 44, Article II, Section 44-44 of the Cook County Code. Transfers in the Corporate, Public Safety, Special Purpose and Health Enterprise Funds, out of the Personal Services account series (501000) to the Contractual Services (520000), Supplies and Materials (530000), Operations and Maintenance (540000), Rental and Leasing (550000), Capital Equipment and Improvements (560000), or Contingency and Special Purposes (580000) account series will be required to follow the provisions outlined in Section 9 of this Resolution.

**Section 9.** Agencies must request and receive advance approval from the Budget Director in order to make necessary transfers of \$50,000 or less in the Corporate, Public Safety, Special Purpose and Health Enterprise Funds, within and between the Personal Services (501000) (other than from the Salaries and Wages of Regular Employees (501010) account), Contractual Services (520000), Supplies and Materials (530000), Operations and Maintenance (540000), Rental and Leasing (550000), or Contingency and Special Purposes (580000) accounts/account series. Upon request and justification from the Agency, the Budget Director is hereby authorized to review said transfer requests and approve said transfer requests in an amount equal to \$50,000 or less within and between accounts without Board approval. The Budget Director shall issue a report of such approved transfers to the County Board and copy the Cook County Health System Board, where applicable, on a quarterly basis for the preceding quarter.

Except for transfers authorized in Section 8, Agencies, including the Veterans Assistance Commission of Cook County, Land Bank Authority and CCH, must request and receive advance approval from the Board of Commissioners in order to make necessary transfers that are (i) from the Personnel Services account series (501000) to an account outside the Personnel Services account series, or (ii) greater than \$50,000 that are between the Personal Services (501000), Contractual Services (520000), Supplies and Materials (530000), Operations and Maintenance (540000), Rental and Leasing (550000), or Contingency and Special Purposes (580000) account. The Agencies of the County, including Land Bank Authority and CCH, are prohibited from incurring any liability against any account in excess of the amount herein authorized for such account without securing prior approval by the Budget Director for transfers under \$50,000, or the Budget Director and the Board of Commissioners, for the pledging of appropriate unencumbered balances over \$50,000 for subsequent transfer as provided for by the Board of Commissioners.

Transfers made by Department 1018 from the Office Supplies (530605) account are restricted to the following accounts: Seminars for Professional Employees (501770),

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Transportation and Other Travel Expenses for Employees (501838), Communication Services (520150), Printing and Internal Reproduction (520508), Technical Services (521265) or Rental of Office and Data Processing Equipment (550010).

No transfers are allowed from the Workers' Compensation (501541), Group Life Insurance Program (501590), Group Health Insurance (501610), Group Dental Insurance Plan (501640), Unemployment Compensation (501660), Vision Care Insurance (501690), Group Pharmacy Insurance (501715) and Reserve for Claims (580010) accounts, except for the purposes of payment of employee benefit claims and related expenses.

Any newly Elected or appointed Official who assumes office on or after December 1, 2025, but before September 1, 2026 is hereby authorized to transfer funds within and between the Personal Services (501000), Contractual Services (520000), Supplies and Materials (530000), Operations and Maintenance (540000), Rental and Leasing (550000), or Contingency and Special Purposes (580000) accounts/account series under their respective departments or business units for 90 days after assuming office. Newly Elected or appointed Officials may also create and/or transfer positions among departments under their control during that 90-day period, subject to any necessary approval of any monitor appointed pursuant to the Shakman Consent Decree; provided however, that any funding of existing or newly created positions or transfer of funds within or between the Personal Services (501000), Contractual Services (520000), Supplies and Materials (530000), Operations and Maintenance (540000), Rental and Leasing (550000), or Contingency and Special Purposes (580000) account/account series by a newly Elected or appointed Official may not increase the total appropriation of their Office as Approved and Adopted in the 2026 Cook County Appropriation Bill. Any newly Elected or appointed Official subject to this provision shall provide a report to the Budget Director and the Board of Commissioners summarizing any transfers made under this provision.

The Budget Director is hereby authorized to issue rules governing transfers and the limitations of authority placed on the Land Bank Authority and CCH in furtherance of Sections 8 and 9.

**Section 10.** Agencies of the County are prohibited from taking any employment action such as posting employment opportunities, offering employment or promotional opportunities, transferring personnel, changing funding sources, or implementing demotions without obtaining written approval and confirmation from the Budget Director that funds are available for said employment action.

Before any individual is extended an offer of employment and added to the payroll system or employees are recommended for a reclassification, the relevant Agency of the County must obtain the prior approval of the Budget Director to validate those funds as "available." Should employees be put onto the payroll system without these requisite prior approvals, while they will be paid for time worked, the Budget Director has the authority to withhold funding from an available account to pay for the unauthorized hire. The Budget Director shall issue a report of approved position reclassifications to the County Board on a quarterly basis for the preceding quarter.

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The Department of Budget and Management Service's validation of funds available for the purpose of position control shall include the combined Salaries and Wages of Regular Employees (501010), Salaries and Wages of Extra Employees (501140), Planned Salary Adjustment (501166), Planned Overtime Compensation (501211), Planned Benefit Adjustment (501225), Per Diem Personnel (501296), and Salaries and Wages of Employees per Contract (501421) accounts. In those instances where the Department of Budget and Management Services has determined that an Agency or Department's annualized payrolls will exceed the turnover requirement for the next funding period, for purposes of position control, funds will be deemed to be unavailable.

**Section 11** That persons funded from accounts designated as Extra Employees (501131), Salaries and Wages of Replacements for Employees on Authorized L.O.A. (501137), Salaries and Wages of Extra Employees (501140), Per Diem Personnel (501296) and Salaries and Wages of Employees per Contract (501421) must subscribe to account definitions and salary schedules, or classification authority as outlined in the Appendices or Chapter 44, Article II, Section 44-44 of the Cook County Code. Appointments to Salaries and Wages of Extra Employees (501140) positions are limited to new positions, programs or emergencies that were not anticipated during the budget process. New appointments to Salaries and Wages Extra Employees (501131) positions must be authorized for Salaries and Wages of Regular Employees (501010) funding in the next fiscal year or the position will be deleted at year-end. Funding the employment of persons as Extra Employees shall be in accordance with the rules established by the Department of Budget and Management Services.

**Section 12.** The Budget Director will create internal service accounts for consolidating payments to a single vendor for goods and services rendered to the various agencies of county government into which the County Comptroller may from time to time make transfers from corresponding amounts budgeted to each agency. Payment of claims, premiums and other associated costs may be made directly from these internal service accounts. Each month, the County Comptroller shall make available to the County Board the Appropriation Trial Balance Report which shall include information related to said transfers. That appropriations for Personal Services, Contingency and Special Purposes shall be assigned to the Self-Insurance Fund during the fiscal year based upon premium and premium equivalent calculations and projections, including reserves as recommended by the Director of Risk Management, and shall be utilized to pay claims and costs associated with those items.

**Section 13.** Workers' compensation costs including indemnity and medical, and related payments associated with each workers' compensation claim shall be charged to the department, agency, or elected office's workers' compensation funds in instances where the previous three year's annual workers' compensation expenditures generally averaged more than \$50,000, calculated under policies jointly established by the Director of Risk Management and the Budget Director.

**Section 14.** That, in the event the Department of Facilities Management, Bureau of Technology or Comptroller's Office performs work on behalf of and at the behest of another County agency, the work performed on straight time using County employees shall not be charged to the beneficiary agency, but for all work performed on overtime, the overtime differential

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may be charged to the beneficiary agency's overtime account. Discretionary projects may be charged to beneficiary agency by approval of the space committee.

**Section 15.** That capital equipment purchases will follow an ongoing equipment replacement policy for each major category of equipment used by Agencies, as articulated in the County Performance Based Management and Budgeting Ordinance Article X Section 2-932, including but not limited to vehicles, telecommunications and technology equipment, office furniture, fixed plant and institutional equipment, and medical and lab equipment. During Fiscal Year 2026, all County Agencies shall submit an inventory of capital equipment to include specific inventories of software assets and technology hardware assets which shall identify such a replacement cycle. Capital Improvement projects shall be approved by the Board of Commissioners, with a replacement cycle where applicable, as identified in the Appropriation Bill. Total appropriations for approved capital equipment, capital improvements, and transportation and highway capital projects shall not exceed the amount as appropriated by the Board of Commissioners for said purposes during Fiscal Year 2026, except as permitted pursuant to Section 30. Capital equipment, capital improvements, and transportation and highway capital equipment should be funded, if possible, through a mix of funding sources including operating funds, special revenue funds, grant dollars, and short- and long-term financing alternatives including sales tax bonds, general obligation bonds, revolving lines or credit, or other debt instruments available to the County. In connection with any such short- and long-term financing alternatives, the Chief Financial Officer of Cook County (the "Chief Financial Officer") is authorized from time to time during Fiscal Year 2026 to declare in writing in connection with such financings that all or a portion of the proceeds from such financing alternatives be used to reimburse the County, which writing shall be filed and received with the Finance Committee.

That appropriation authority to procure capital equipment by Special Revenue Funds using short-term financing arrangements shall require repayment by the Special Revenue Fund over the period approved by the Chief Financial Officer. These repayments will be deposited annually to reimburse the funding source that was initially used to finance the project.

Notwithstanding anything herein to the contrary, the County expects to incur significant costs for the capital equipment, capital improvements and transportation and highway capital equipment referenced above and approved hereby (the "Capital Improvements") and the County has determined that it intends to finance all or a portion of the cost of the Capital Improvements with the proceeds of obligations the interest on which is excludable from gross income for federal income tax purposes ("tax exempt bonds"). No costs of the Capital Improvements to be so financed or reimbursed were paid more than 60 days prior to the date of this Resolution, other than preliminary expenditures (not exceeding 20% of the aggregate issue price of the tax exempt bonds issued to finance the Capital Improvements), provided that such preliminary expenditures shall not include costs of land acquisition or site preparation or other costs of construction or acquisition of the Capital Improvements. The County hereby declares its intention and reasonable expectation to use proceeds of tax exempt bonds (the "Reimbursement Bonds") to reimburse itself for expenditures for costs of the Capital Improvements. The County intends that the Reimbursement Bonds are to be issued, and the reimbursements made, by the later of 18

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months after the payment of the costs or after the Capital Improvements are placed in service, but in any event, no later than three years after the date the original expenditure was paid. The County anticipates that the maximum principal amount of Bonds issued to finance the County including Reimbursement Bonds, will not exceed \$400,000,000.00. The costs of the Capital Improvements consist entirely of capital expenditures or cost of issuance of tax exempt bonds, and no cost of the Capital Improvements to be reimbursed with the proceeds of the Reimbursement Bonds is a cost of working capital. The appropriate officers of the County are hereby authorized and directed to take or approve the taking of such actions as may be necessary or appropriate in order to preserve the ability of the County to finance its capital expenditures in accordance with the federal tax regulations and this Resolution. The County will not, at any time within one year after any allocation of proceeds of the Reimbursement Bonds to reimburse any expenditure, use the reimbursed funds to create a sinking fund for any issue of tax exempt bonds to otherwise replace the proceeds of any issue of tax exempt bonds.

**Section 16.**

That appropriations for Capital Improvements and Capital Equipment are made by projects and classified by a project type. The Budget Director is authorized to allocate available appropriations to projects. Appropriate Internal Revenue Service Useful Life conditions shall be considered and met to allocate appropriations to projects financed through debt proceeds. Additionally, the Budget Director is authorized to allocate available appropriations between Capitalizable and Non-Capitalizable projects within the Motor Fuel Tax fund. Upon completion or de-prioritization of a Capital Improvement project, the Director of Capital Planning of Cook County (the "Director of Capital Planning") shall submit a formal request to the Budget Director to close or deprioritize the project and may request a reallocation of excess appropriations to other approved Capital Improvement projects, or approved Capital Equipment projects per the terms set forth herein. With regards to Capital Equipment, the respective requesting agency shall submit a formal request to the Budget Director to close or deprioritize the project. In the event excess appropriations remain, the Budget Director may reallocate the associated appropriations to other approved Capital Equipment projects within said fiscal year.

In the event the Capital Equipment Appropriation reserves are exhausted, and Capital Equipment projects are not available to be deprioritized, the Budget Director is authorized to process a transfer from the Capital Improvement Appropriation with the approval of the Chief Financial Officer and Director of Capital Planning. Internal Revenue Service Useful Life conditions shall be met for capital projects financed through debt proceeds.

Should the Agencies have encumbered debt funds for the capital projects, Budget Director shall be authorized to carryforward the debt funded encumbrances and encumbrance budget upon Chief Financial Officer's approval. Such carryover of debt funded projects shall be reported to the Board of Commissioners at the end of the first quarter.

The Budget Director and the Director of Capital Planning shall jointly submit on a quarterly basis to the County Board a Capital Improvements and Equipment Funding and Project Report, which consists of three sections; provided that the fourth quarter report shall be an annual report submitted by the 31st day of January. The first section of the report will identify all Capital Improvement and Capital Equipment expenditures, encumbrances and unencumbered balances by funding sources and shall show, when applicable the bond funding by source and gross funds available through the end of the fiscal year. The second

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section of the report shall show all Capital Improvements by bond series, when applicable and project number; and for each project, the funding allocated towards each project, the total amount of expenditures paid, the balance of encumbered funds, the amount of unencumbered funds, any transfers of funding allocated between projects, any adjustments made by the Budget Director upon the completion of a Capital Improvement project pursuant to this section, and the status of each project. The third section of the report shall show all Capital Equipment by bureau/department by bond series when applicable and project number; and for each project, the funding allocated towards each project, the total amount of expenditures paid, the balance of encumbered funds, the amount of unencumbered funds, any transfers of funding allocated between projects, and any adjustments made by the Budget Director upon the final purchase of Capital Equipment pursuant to this section.

**Section 17.** For the purpose of enabling the County to have in its treasury at all times sufficient money to meet demands thereon for ordinary and necessary expenditures and to provide adequate support for the County's bond ratings and protection against unanticipated revenue shortfalls, the total of the County's Working Cash Funds shall be maintained in the estimated amount of \$209,969,390 projected as of November 30, 2025 (unless the County Board elects to change this said amount as necessary), notwithstanding any provisions of the Illinois Compiled Statutes. The Working Cash Funds shall be reimbursed from time to time by authority of the Chief Financial Officer. The amount due to the Working Cash Funds after December 1, 2025 shall be repaid in its entirety by no later than November 30, 2026.

The Chief Financial Officer may direct the Comptroller to make a permanent transfer not to exceed \$25.0 million after County Board approval by roll call vote, from the Working Cash Fund to defer future borrowing requirements for the Self-Insurance Fund and Capital Equipment. The Comptroller shall transfer all interest earnings from the Working Cash Fund to the County General Fund. Such transfers shall not be subject to the Annual Working Cash Repayment Resolution.

For the purpose of enabling Health Plan Services (HPS) to have in its treasury at all times sufficient money to meet demands thereon for ordinary and necessary expenditures and to provide adequate support for managed care claims, HPS must maintain a HPS Working Cash Balance equal to 1 and a half months of FY2024 foreign claims as reported in the Audited Annual Financial Report. The total HPS Working Cash Balance shall be maintained in the estimated amount of \$392,978,000 (unless the County Board elects to change this said amount as necessary), notwithstanding any provisions of the Illinois Compiled Statutes.

Separately, HPS shall maintain a Managed Care Claims Cash Reserve that shall be the remainder of available cash after annually determining the HPS Working Cash Balance referenced in this section. Interest associated with cash in the Managed Care Claims Cash Reserve shall be captured in the General Fund and available for appropriation in the General Fund. Interest associated with HPS Working Cash Balance would remain within HPS.

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No later than June 15, 2026, CCH shall provide to the Cook County CFO their Annual Audited Financial statements so that the Office of the CFO may calculate the HPS Working Cash Balance.

**Section 18.** Any interest earned within the Class C Funds as defined in the Cook County Treasurer's Investment Policy shall be deposited into the General Fund and available for appropriation in the General Fund, unless otherwise required by Illinois Compiled Statutes or Federal law. The disposition of interest in the Managed Care Fund shall be pursuant to Section 17. This section does not apply to debt service funds.

**Section 19** For the purpose of enabling Cook County Health to have in its treasury at all times sufficient money to meet demands thereon for ordinary and necessary expenditures and to provide adequate support for health care services, the Health Enterprise Adjusted Fund Balance shall be \$164,752,000 as of December 1, 2024. The "floor" shall be one month of the Fiscal Year 2024 operating expenses of Cook County Health and the "ceiling" shall be two months of Fiscal Year 2024 operating expenses of Cook County Health. The future value of the Health Enterprise Adjusted Fund Balance, the "floor," and the "ceiling" shall be determined by the Chief Financial Officer, pursuant to the County's financial policies.

The amount in the Health Enterprise Adjusted Fund Balance greater than the floor noted above shall be available for appropriation in the following year, Fiscal Year 2027, in the Annual Appropriation. If the Health Enterprise Adjusted Fund Balance exceeds the ceiling, the amount over the ceiling must be appropriated to Cook County Health for operating purposes in the following year, Fiscal Year 2027, and the County must offset those appropriated funds in the property tax allocation to the Health Enterprise Fund.

Cook County Health shall provide the Chief Financial Officer, on a monthly basis, an unaudited estimate of Health Enterprise Adjusted Fund Balance. No later than June 15, 2026, CCH shall provide to the Chief Financial Officer their Annual Audited Financial statements including the ending fund balance so that the Office of the CFO may calculate the adjusted ending fund balance, and corresponding "floor" and "ceiling".

**Section 20.** The Chief Financial Officer, in accordance with relevant authorizing ordinance or ordinances, and the associated forms of agreement as approved by the Board of Commissioners, may pay or pre-pay, from any unrestricted source, monies owed by the County as a result of a note or bond associated with a line of credit agreement, a revolver, or other debt instrument under which the County is a borrower, under such terms as are set forth in the governing documents and associated agreements.

**Section 21.** That the Comptroller and the Cook County Treasurer be and are hereby authorized and directed to close the accounts of the County pursuant to the Annual Appropriation Bill for the Fiscal Year 2025 and that such unexpended balances of the Annual Appropriation Bill for the Fiscal Year 2026 be placed to the credit of each specific fund.

**Section 22.** That there may be unencumbered balances in the various accounts in the different funds of the County that will be adequate to pay for services already rendered because of unforeseen deficiencies at the time the Annual Appropriation Bill for the Fiscal Year 2025 was passed

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and last adjusted. The Comptroller, Budget Director, and the Cook County Treasurer be, and are hereby authorized, to use these unexpended balances by way of transfers so that the deficiency may be liquidated, as part of closing out the year. For each fiscal year, the formatting arrangement of appropriations by object level in the relevant Appropriation Bill does not per se limit spending at the object level provided that total county expenditures do not exceed the total sum appropriated for the relevant fiscal year (including such sums as are appropriated on a continuing basis for CCH) and, when required by this Resolution or other applicable law, expenditures greater than an object level are accomplished through permissible transfers made by the Board of Commissioners, or the Budget Director as authorized by the Board of Commissioners, pursuant to Section 9.

Per the Encumbrance Policy promulgated by the Chief Financial Officer, all operating expenses will be applied to the fiscal year in which the goods or services are received. Any outstanding operating encumbrances will therefore be released to the appropriate fund at the close of the fiscal year. Grant, and Capital Improvement programs have fiscal calendars that span more than one fiscal year. Therefore, Grant and Capital Improvement programs may have their encumbrances carried forward into the following fiscal year as appropriated, in accordance with the provisions of the encumbrance policy.

**Section 23.** When all accounts and books for Fiscal Year 2025 are closed and final amounts determined, the Comptroller shall report back to the County Board with the revised revenues, fund balances and balance sheets in the Annual Comprehensive Financial Report. All appropriated amounts for Fiscal Year 2025 shall be reported as adopted by the County Board in the Annual Appropriation Bill for Fiscal Year 2025 and as subsequently adjusted by transfers of funds. Said information will be made available to the County Board and to the public via the Final Appropriation Trial Balance for 2024. The unaudited Final Appropriation Trial Balance for 2025 will be posted alongside the 2026 line-item budget in a single document on the County's website by April 30, 2026 and shall be made concurrently available on the County's Open Data website in a format compatible with the County's Open Government Ordinance.

**Section 24.** In accordance with the County's Fund Diversity and Stabilization/Financial Reserve Policy, the Chief Financial Officer is authorized to assign up to \$55.2 million in the aggregate of the County's unassigned general fund balance after the end of the 2025 fiscal year when final amounts are determined within the primary ledger, including:

- Up to \$35.2 million for the Infrastructure and Equipment Fund Reserve;
- And, up to \$20.0 million to the Pension Stabilization Reserve.
- In addition, \$55,847,563 in the Self Insurance Reserve shall be appropriated, to the Self Insurance fund balance in Fiscal Year 2026.

**Section 25.** That the Annual Appropriation Bill for Fiscal Year 2026 shall be made available on the Cook County website at [www.cookcountyl.gov/Budget](http://www.cookcountyl.gov/Budget).

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**Section 26.** As submitted in the 2026 Revenue Estimate, amounts equal to three percent of the estimated property tax levy allocated to the Public Safety Fund, Health Enterprise Fund, Capital Project Fund and Election Fund are hereby appropriated for Fiscal Year 2026 for the Public Safety Fund, Health Enterprise Fund, Capital Project Fund and Election Fund (a) for purposes of covering the loss and cost of collecting taxes levied for said Funds, and also the amounts of taxes so levied for the nonpayment of which real estate shall be forfeited to the State and abatements in the amounts of such taxes as extended upon the collectors' books; (b) to ensure the County meets its obligations for indebtedness as represented by the Bond and Interest Fund; and (c) in order that the actual collections of property taxes received by the Annuity and Benefit Fund are commensurate with the amounts so levied. The Cook County Clerk is authorized to extend loss and collections for the Public Safety Fund, Health Enterprise Fund, Capital Project Fund, and Election Fund in a manner that is sufficient for these purposes.

**Section 27.** That the Chief Financial Officer shall cause the disbursement to the County Officers' and Employees' Annuity and Benefit Fund, from the Annuity and Benefit Fund 11303, sub-account 501225, Board Appropriated Payments for Annuitant Health Care Costs, in the sum of \$49,494,725, provided that the County Board and the County Officers' and Employees' Annuity and Benefit Fund agree to the disbursement and receipt of such funds by way of an intergovernmental agreement; and further provided that until such time as the parties enter into said intergovernmental agreement, the Chief Financial Officer shall work with the Cook County Treasurer to invest the funds in sub-account 501225, in such manner as is permitted by law or intergovernmental agreement, the corpus and proceeds of which shall be fully reserved for the purpose stated in this Section 27.

Additionally, the Chief Financial Officer may from time to time transfer into a Pension Stabilization Account within the Annuity and Benefit Fund otherwise permissible funds, provided that each transfer of funds into the Pension Stabilization Account is, in the opinion of the Chief Financial Officer, feasible and prudent, taking into account the then-current and projected state of the County's revenues and authorized expenditures; provided further that such transfers do not, in the aggregate, exceed \$20,000,000; and provided further that the Chief Financial Officer shall notify the Board of Commissioners immediately upon such transfer. Funds so transferred into the Pension Stabilization Account shall be available for payment to the County Officers' and Employees' Annuity and Benefit Fund, provided the disbursement, receipt, and purposes of such funds are authorized through an intergovernmental agreement between the County Board and the County Officers' and Employees' Annuity and Benefit Fund or the annual appropriation.

The FY2024 budget resolution directed that \$99,778,176 be paid to the County Officers' and Employees' Annuity and Benefit Fund from the Pension Stabilization Account. In FY2024, the payment to the County Officers' and Employees' Annuity and Benefit Fund came from the unassigned ending General Fund Balance rather than the Pension Stabilization Account. The \$99,778,176 shall remain in the Pension Stabilization Account until and unless appropriated.

**Section 28.** In FY2025, the Federal Grant Risk Mitigation Fund was created as a special purpose fund to ensure that financial resources are available to address any future loss or denial of federal grant funds to the County. The Chief Financial Officer may from time to time assign and

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transfer unassigned General Fund Balance for stabilization of the Federal Grant Risk Mitigation Fund in an amount not to exceed \$75,000,000.00 in any given year and future years and such contribution will be subject to the annual appropriation process and based on an analysis of projected year-end unassigned General Fund Balance in accordance with Cook County's Fund Balance Policy. The use of funds in the Federal Grant Risk Mitigation Fund shall be subject to the approval of the Chief Financial Officer and the Budget Director upon the loss, limitation, cancellation, and/or non-renewal of any high-risk reoccurring federally funded grants awarded to the County. A written report will be provided to the Finance Committee of the Cook County Board of Commissioners on the uses of the Grant Risk Mitigation Fund annually in accordance with Resolution 25-3527 which was approved by the Cook County Board of Commissioners on September 18, 2025.

In FY2026, \$65,000,000.00 shall be allocated for the loss, limitation, cancellation or non-renewal of reoccurring federally funded grants awarded to Cook County that may transpire in FY2026.

**Section 29.** The following accounts have additional requirements imposed on expenditures therefrom:

(1205/1490/1499-580170) - Grants Disbursement. All grants of funds from this account administered by any department to entities outside of Cook County, must first be approved by the Office of the Chief Procurement Officer in accordance with the procurement code or shall be disbursed and administered pursuant to Chapter 2, Article VI, Division 4 of the Cook County Code or as otherwise authorized by the County Board.

(11287) - Equity Fund. All grants of funds from this special purpose fund administered by any department to entities outside of Cook County, must be approved by the Office of the Chief Procurement Officer in accordance with the procurement code or shall be disbursed and administered pursuant to Chapter 2, Article VI, Division 4 of the Cook County Code or as otherwise authorized by the County Board.

**Section 30.** All Grants or other financial awards, including grants and financial awards that may be awarded to the Land Bank Authority and CCH, and their intended purpose must first be approved by the County Board, unless otherwise authorized pursuant to this Section or by the County Board. In accordance with procedures prescribed by the Budget Director, and subject to the limitations of this section, the President of the County Board and the heads of the various County Agencies are authorized to apply for grants or other financial awards from governmental and private grantors. With respect to such grants or other financial awards, the President of the Board and the heads of various County Agencies are authorized to execute agreements and amendments to effectuate the purposes of such grants or other financial awards and appropriations and provide such additional information, assurances, and certifications as are necessary, in connection with any of the foregoing.

All grant applications and renewals as well as any financial awards regardless of amount must be submitted to the Department of Budget and Management Services no later than five business days prior to submission to the granting or awarding agency. With respect to grants that do not require an application process, and are automatically renewed by the grantor, the date in which the Board authorized the previous grant, and the amount granted

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at that time shall be included in the current request to renew to the Department of Budget and Management Services.

Grants identified in the Annual Appropriation Bill include estimated award amounts. No expenditures will be allowed against a grant until the actual grant has been awarded and confirmed with an agreement or other commitment notice from the Funding Agency, in such form as is approved by the Budget Director. Additionally, no amount shall be expended on any grant except to the degree approved by the Budget Director. To the extent that revenue of a grant or other financial award is not described in the Annual Appropriation Bill, or an amendment increases the budget of a grant beyond the appropriation described in the Annual Appropriation Bill, in each case, in an amount greater than \$150,000, no expenditure of such grant revenues or other financial award, including grants or awards applicable to the Land Bank Authority or CCH, shall be made without prior approval of the County Board, unless otherwise permitted herein. Grants, grant amendments, grant renewals or other financial awards received in an amount of \$150,000 or less, or solely for time extensions, shall not require approval by the County Board, but shall require the approval of the Budget Director. For grants or financial awards that cover multiple years, the Budget Director is authorized to roll over any unspent appropriation from a prior year and increase the FY2026 appropriation by such unspent amount.

Transfers of grant budgets or other financial awards are allowable subject to the terms of the specified agreements and advance approval from the Budget Director. Departments shall request capital appropriations during the annual budget process to expend grant funds on capital projects. Upon request from the Department, the Budget Director is authorized to allocate additional capital appropriation to projects when the grantor authorizes grant funds or other financial awards for use on such capital projects.

All grants are required to include indirect cost, unless disallowed by the granting agency, or the inclusion of indirect cost is otherwise waived by the Budget Director during negotiations with the granting agency.

All grants or other financial awards submitted for inclusion on the County Board Agenda shall state the following: Budget and Management Services has received all requisite documents and determined the fiscal impact of such grant or financial award on Cook County, if any. The Budget Director shall issue a report to the Board of Commissioners and the Cook County Health System Board by the 15th day after the end of each quarter identifying (i) all awards received and (ii) any grants, grant amendments, grant renewals or financial awards approved by the Budget Director pursuant to the terms of this Section 30, during the preceding quarter; provided that the fourth quarter report shall be submitted by the 31st day of January.

The Budget Director shall promulgate rules to County Agencies regarding the contents of a grant application, and the review and approval process for grant or financial awards, as well as the limitations of authority placed on the Veterans Assistance Commission of Cook County, the Land Bank Authority and CCH, and the documents that must be submitted for review to the Department of Budget and Management Services prior to seeking approval

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by the County Board or seeking the application, renewal or acceptance of a grant or financial award.

**Section 31.** Notwithstanding any other provision of this Resolution and Annual Appropriation Bill for Fiscal Year 2026, the maximum amounts available for appropriation to each budgetary unit or groups of budgetary units shall be set at 97% of the Final Adopted Appropriation for the personnel and non-personnel accounts identified by the Budget Director each fiscal year. The Budget Director has the sole discretion and is hereby authorized to release a portion of this holdback or allotment upon request and justification by the Agency. Should an Agency's request for a release of the holdback be denied by the Budget Director, the Agency may request a release directly from the Board of Commissioners. Should the Budget Director deny a request from CCH, the Veterans Assistance Commission of Cook County, or the Land Bank Authority for a holdback release, CCH, the Veterans Assistance Commission of Cook County, or the Land Bank Authority may request the release directly from the Board of Commissioners with notice to their applicable governing board.

For purposes of controlling expenditures, the expenditure of or incurring of obligations against any appropriation may be further delayed, restricted, or terminated with regard to any object or purpose for which appropriations were made in the appropriation bill or resolution. A monthly schedule for the year of proposed expenditure, including any limitations or conditions against appropriations for each bureau and/or agency shall be made within 30 days of the adoption of the annual appropriation bill, and such schedule, as amended by the President of the County Board, shall be binding upon all Agencies, and such schedule of expenditure or of incurring obligations may not be exceeded, provided that any such schedule may be revised after three calendar months have elapsed since the last schedule. The monthly schedule and holdback provisions may differ across bureau/or agency based upon expenditures and revenues.

**Section 32.** Where Agencies identify new revenues or modifications to existing revenues for purposes of avoiding decreases in appropriations, the Agency must complete a revenue business case in the form and manner provided by the Budget Director. Such approved new or modified revenues shall be allocated based on the Allocation of Revenue to Appropriations, by Fund and Program as shown in the Revenue Section. In like fashion, where such new or modified revenues fall short of their Revenue Estimate, the Chief Financial Officer, the Comptroller, or the Budget Director shall report the shortfall to the Board of Commissioners which may result in an amendatory reduction in appropriation authority previously granted to the budgetary unit(s), based on the Allocation of Revenue to Appropriations, by Fund and Program.

Annual revenue projections for all fees administered by Elected Officials shall be determined by the office of the Elected Official with appropriate jurisdictional authority over the fee(s). Each office, department, or agency with said authority shall be responsible for preparation of an annual plan to collect revenues at a sufficient level to meet projections. In the event that revenue generated from a fee does not meet the annual projection and a shortfall is projected, as determined by the Budget Director at the end of each quarter, and when it is further determined that the shortfall is a result of a failure to impose a fee as required by law, or a failure to properly administer and collect a fee as required by law, the Budget Director shall report the shortfall to the Board of Commissioners for an amendatory

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reduction in appropriation authority previously granted, based on the Allocation of Revenue to Appropriations, by Fund and Program.

Notwithstanding this Section, when any Elected Official (or head of a department, office, institution, or agency) files a written Notice of Non-Concurrence with the Chief Financial Officer, the Comptroller, and the Budget Director of the County, not more than ten (10) days after amendatory action by the County Board, when such action results in an upward revision of any previously stated revenue estimate wherein the budgetary unit(s) so stated has management authority over the revenue generating activities, appropriations shall not be reduced as provided above.

**Section 33.** The Comptroller shall make available to the Finance Committee of the County Board a monthly report of revenue and expenses for the General Fund (which includes the Corporate and Public Safety Funds), the Health Enterprise Fund and Special Purpose Funds. The Comptroller shall also issue a monthly Appropriation Trial Balance that includes appropriations, expenditures, and unencumbered balances for the current fiscal year to the Board of Commissioners, other County elected officials, bureau chiefs, and department heads.

**Section 34.** Any employee who is required and is authorized to use his or her personally owned automobile in the regular conduct of official County business shall be allowed and reimbursed under the Cook County Business and Travel Expense Reimbursement Policy. This policy will supersede any other business or travel expense policy, except those provisions that may be contained in contracts approved by the County Board between the County and recognized collective bargaining agents. The Cook County Business and Travel Expense Reimbursement Policy is subject to change and such changes shall be issued by the Chief Financial Officer.

**Section 35.** The County's Financial and Anti-Fraud Policies set forth in Volume I of this Appropriation Bill are fully incorporated herein by reference and hereby fully adopted. Said Financial and Anti-Fraud Policies apply to all Agencies, Employees, Appointees and Elected/Appointed Officials and are supplemental to provisions mandated in the County's Code of Ordinances. To maintain the fiscal stability considered important by credit rating agencies and in accordance with Government Finance Officers Association recommended best practices, an unreserved fund balance shall be carried to provide adequate support for the County's bond ratings, to protect against unanticipated revenue shortfalls, and to guard against contingencies. Cook County will maintain a prudent level of financial resources, as established in said Financial Policies, to protect against reducing service levels or raising taxes and fees due to temporary revenue shortfalls or unpredicted one-time expenditures in the current and future fiscal years.

**Section 36.** Any excess CCH revenues received in Fiscal Year 2026, shall be designated to fund CCH, as approved by the Budget Director. A continuing appropriation is established for all amounts necessary for the express purpose of allowing the Health System to comply with payment terms of its Managed Care agreements. Any such continuing appropriation, under such controls as imposed by the Budget Director, shall be appropriated strictly and solely to the Managed Care Claims (521155) account to pay for costs associated with managed care members or to fund amounts to the health plan services reserve fund (the "Health Plan

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Services Reserve”). Further, the Budget Director shall be authorized to appropriate funds available in the Managed Care Claims Cash Reserve solely to support Managed Care Claims (521155) in an event the excess revenues received in FY2026 are not adequate to pay for the costs associated with managed care claims. Any such continuing appropriation for Managed Care Claims is contingent on the Health System’s managed care expenditures not exceeding capitation revenue plus funds available in the Managed Care Claims Cash Reserve. Excess revenues shall not include a designated grant or financial award. Grants and financial awards not anticipated in the annual appropriation may be appropriated in accordance with Section 30.

If CCH’s net patient fee revenues collected through Medicaid, Medicare, Private and other payors, as well as Directed Payments received in FY2026 exceed the total amount budgeted for FY2026, CCH is authorized to utilize up to 30% of any such excess CCH net patient fee revenues, including directed payments, received in Fiscal Year 2026 as a continuing appropriation to address any increased costs related to direct patient care not otherwise appropriated, upon the approval of the County Budget Director. Any such continuing appropriation, under such controls as imposed by the Budget Director, shall be appropriated strictly and solely to account for increased costs related to direct patient care not otherwise anticipated. Any such continuing appropriation is contingent on CCH’s total expenditures not exceeding total revenue. Excess revenues shall not include a designated grant or financial award are defined as amounts received in excess of Budget. Grants and financial awards not anticipated in the annual appropriation may be appropriated in accordance with Section 30.

**Section 37.** For the purpose of enabling the County to have in its treasury sufficient funds to meet demands of Health Plan Services’ claims and other Health Plan expenses and to provide adequate support for the County’s bond ratings and protection against unanticipated revenue shortfalls at Health Plan Services, the Health Plan Services reserve account is hereby established. The Chief Financial Officer may from time to time transfer funds into the Health Plan Services Reserve, provided that each transfer of funds into the Health Plan Services Reserve is, in the opinion of the Chief Financial Officer, feasible and prudent, taking into account the then-current and projected state of the County’s revenues, authorized expenditures and total Health Plan Services Reserves, provided further that the Chief Financial Officer shall notify the County Board, the Cook County Health Board, and the CCH Chief Financial Officer immediately upon such transfer. Health Plan Services Reserve funds may be invested in accordance with the investment policy of the Cook County Treasurer’s Office and the Illinois Public Funds Act (30 ILCS 235). The Chief Financial Officer, with approval from the Cook County Health Board, may utilize funds from the Health Plan Services Reserve for payment of claims and other health plan expenses.

**Section 38.** Any additional revenues received in the State’s Attorney’s Narcotics Forfeiture, the Sheriff’s Operations State Asset Forfeiture, and Money Laundering State Asset Forfeiture special purpose funds in excess of the appropriation on a cash basis for Fiscal Year 2026 shall be designated to the aforementioned special purpose funds, respectively, under controls as imposed by the Budget Director to pay for additional costs within these funds. This provision shall constitute a continuing appropriation of amounts necessary for such purposes subject to applicable procurement rules. Excess revenues shall not include a

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designated grant or financial award. Grants and financial awards not anticipated in the annual appropriation may be appropriated in accordance with Section 30.

- Section 39.** Any excess Land Bank Authority revenues received in Fiscal Year 2026 shall be designated to fund the Land Bank Authority. This provision shall constitute a continuing appropriation of amounts necessary for such purposes as may be authorized pursuant to Chapter 103, Article I, Section 103-1, et seq., of the Cook County Code.

The Land Bank Authority may expend such sums as it draws against a Line of Credit that it is party to as approved by the Board of Commissioners, under such limits of repayment requirements as established by such Line of Credit. Excess revenues shall not include a designated grant or financial award. Grants and financial awards not anticipated in the annual appropriation may be appropriated in accordance with Section 30.

The County may appropriate corporate funds to the Land Bank Authority in accordance with this Resolution and Annual Appropriation Bill to offset expenditures of the Land Bank Authority.

- Section 40.** The County has established a Motor Fuel Tax Fund, and the Illinois Highway Code authorizes any and all expenditures resulting from capital projects approved by the Illinois Department of Transportation to be paid from Motor Fuel Tax revenues. With the 2026 Appropriation Bill the County shall transfer \$6,011,250 from the Motor Fuel Tax Fund to the Public Safety Fund to specifically reimburse the Public Safety Fund for Sales Tax Revenues that will be deposited into the pledged debt service account for the Series 2022B Sales Tax Revenue Bonds during the course of Fiscal Year 2026. The Cook County Treasurer is hereby directed to execute the transfer from the Motor Fuel Tax Fund upon written request by the Comptroller. The Comptroller shall provide notice to the County Board of the executed transfer within thirty days of the transfer of dollars from the Motor Fuel Tax Fund to the Public Safety Fund.

- Section 41.** The Transportation Home Rule Taxes Special Purpose Fund (“Transportation Fund”) exists for the receipt of revenues from the County Use Tax, Gasoline and Diesel Fuel Tax, Parking Lot & Garage Operations Tax, New Motor Vehicle Tax, and Non-Retailer Transfers of Motor Vehicles Tax, and, to the extent that such revenues are subject to Article IX, §11 of the Illinois Constitution (also known as the “Safe Roads Amendment”), authorizes the use of such revenues to offset transportation-related expenditures authorized under the Safe Roads Amendment. With the 2026 Appropriation Bill, the County will allocate allowable expenditures from the Public Safety Fund to the Transportation Fund in accordance with the County’s [Supplemental Analysis of Safe Roads Amendment – Rules of Road Expenditures Report](#) and applicable court rulings. The Budget Director is hereby further authorized to allocate or transfer expenditures from the Public Safety Fund to the Transportation Fund in accordance with the County’s [Supplemental Analysis of the Safe Roads Amendment – Rules of Road Expenditures Report](#) and applicable court rulings, up to the amount of revenue receipts within the Transportation Fund. The inclusion of these five taxes within the Transportation Fund does not waive any of the County’s defenses regarding the applicability of Article IX, §11 of the Illinois Constitution. The County reserves the right to remove some or all the above noted taxes from the Transportation Fund pending the results of litigation.

- Section 42.** The Equity Fund addresses historically disinvested and vulnerable communities which may include but are not necessarily limited to communities impacted over time by a lack of economic investment, declining property values and tax receipts, limited employment opportunities and household income, declining population, disproportionate exposure to crime and violence, or environmental and health hazards, or limited access to healthcare. Funding within the Equity Fund shall be allocated for the recommendations identified within the [2021 Cook County Equity Fund Report](#) and other priorities identified by the Equity Fund Taskforce. Budget allocations for Equity Fund initiatives and priorities in the Annual Appropriation Bill include estimated carryforward of the funding from the prior fiscal year. In the first quarter of the fiscal year, the Budget Director shall review the final expenses for each initiative and priority and amend the allocation of initiative funding not to exceed the final available fund balance. The Budget Director shall not increase the total annual appropriation of the Fund. Further, budget transfers within the Equity Fund, necessary to execute the Equity Fund Taskforce initiatives and other priorities established by the Equity Fund Taskforce, shall be allowable subject to the review and advance approval of the Budget Director.
- Section 43.** Employment Grievance and Labor Resolution by the Bureau of Human Resources – The Chief of the Bureau of Human Resources for Cook County shall be granted the authority to settle employment related grievances, arbitrations, and mediations without Board approval at the same settlement authority level as the Cook County State’s Attorney’s Office has in litigation matters. A monthly report of such settlements approved by the Chief of the Bureau of Human Resources shall be directly provided to the Litigation Committee, a subcommittee of the Cook County Finance Committee.
- Section 44.** Claim Resolution by the Department of Risk Management – The Department of Risk Management shall be granted the authority to resolve and execute small liability claims and settlements and recoveries for an amount not to exceed \$25,000 for bodily injury and \$25,000 for property damage per occurrence, and the resolution of medical bills in accordance with the County Jail Act and Cook County Ordinance 10-O-48. A report of such approved claim resolutions shall be made available to the Finance Committee of the County Board on a monthly basis by the Director of Risk Management.
- Section 45.** Severability - If any section, paragraph, or provision of this resolution shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability of such section, paragraph or provision shall not affect any of the remaining provisions of this resolution.
- Section 46.** Repealed - All ordinances, resolutions or orders, or parts thereof, in conflict with the provision of this resolution are to the extent of such conflict hereby repealed.
- Section 47.** Constitutional power of the County - The Resolution is adopted pursuant to the constitutional and home rule powers of the County notwithstanding any provisions of the Illinois Compiled Statutes to the contrary.
- Section 48.** The Budget Director and the Comptroller are authorized to correct any factual errors or appropriation adjustments from the Appropriation Adjustments (580380) account in the Annual Appropriation Bill and to implement the adopted Amendments with any required modifications.



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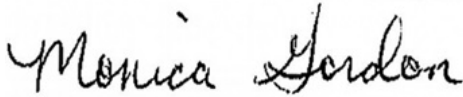
**Section 49.** Effective Date - The County Board hereby finds that this Resolution shall be in full force and effect immediately upon its adoption by the Board and approval by the President of the County Board.

Approved and adopted this 20th of November 2025



**TONI PRECKWINKLE**, President  
Cook County Board of Commissioners

(S E A L)



Attest: MONICA M. GORDON, County Clerk

Approved and adopted this 20th of November 2025

TONI PRECKWINKLE, President  
Cook County Board of Commissioners

Attest: MONICA GORDON, County Clerk

**A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that the Resolution be approved as amended. The vote of the yeas and nays being as follows:**

**Yeas:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

**Nays:** None (0)

**Absent:** None (0)

**The motion carried and the Resolution was APPROVED and ADOPTED.**

**Having voted on the prevailing side, Commissioner Daley, seconded by Commissioner Lowry, that the Executive Budget Recommendation for Fiscal Year 2026 be reconsidered:**

**Yeas:** None (0)

**Nays:** Commissioners Aguilar, Anaya, Britton, Daley, Degnen, Gainer, Lowry, McCaskill, Miller, Moore, Morita, K. Morrison, S. Morrison, Scott, Stamps, Trevor and Vásquez (17)

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**Absent:** None (0)

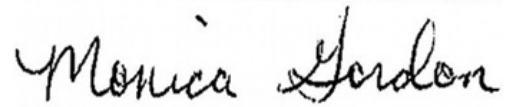
The motion to reconsider failed and the Executive Budget Recommendation for Fiscal Year 2026 was APPROVED as amended.

**ADJOURNMENT**

A motion was made by Commissioner Daley, seconded by Commissioner Lowry, that the meeting do now adjourn to meet again at the same time and same place on December 18, 2025, in accordance with County Board Resolution 24-5720.

The motion prevailed and the meeting stood adjourned.

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COUNTY CLERK