Toni Preckwinkle

President of the Cook County Board of Commissioners

Fiscal Year **2026** Cook County **Preliminary Forecast**

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OVERVIEW OF FY2025 YEAR-END AND FY2026 PRELIMINARY FORECAST

The Department of Budget and Management Services (DBMS) prepared this preliminary forecast report in accordance with Section 2-933 of the Cook County Code of Ordinances. The report presents a mid-year projection of year-end revenues and expenses for Fiscal Year 2025, and an initial forecast of Fiscal Year 2026 revenues and expenditures for the General Fund and Health Enterprise Fund, the County's two major operating funds.

FISCAL RESPONSIBILITY IN THE FACE OF NEW CHALLENGES

The projected gap for FY2026 across the County's General and Health Enterprise Funds is expected to be \$211.4 million. This represents a notable decrease from last year's \$218.2 million gap given the fiscal pressures and economic instability being created by a new presidential administration. The FY2026 gap is also a significant drop from the peak of the pandemic and its \$409.6 million gap.

Even in the midst of numerous economic risks, Cook County has seen its bond rating upgraded three times, closed over \$1 billion in preliminary gaps since the pandemic, continued to build up its reserves and developed hundreds of millions of dollars in equity fund and pandemic related programs all while putting forward balanced budgets with no increases to taxes on residents.

By implementing budget best practices, spending taxpayer dollars responsibly and taking a strategic approach to its finances, the County has created a strong fiscal foundation as it navigates the unpredictability and volatility being created at the federal level. The hard work of the last decade has the County positioned to address the potential difficulties of the next couple of years.

For the FY2025 year-end, the County projects positive net results of \$145.1 million in the General Fund. A number of factors contributed to this positive variance. This includes continued national trends of longer hiring timeframes increasing payroll expense savings while higher-than-anticipated Sales Tax Revenue is being generated by the State of Illinois closing a loophole on out-of-state sales.

In FY2026, the General Fund is expected to have a budget gap of \$102.6 million. Revenues are expected to increase minimally by \$78.6 million driven primarily by projected increases in Sales and Personal Property Replacement Tax revenues while expenses are forecasted to increase by \$181.2 million due principally to scheduled increases in personnel costs and rising health care costs. Even though year-end revenues are expected to be \$61.8 million higher than budgeted, the County's hospital system projects a \$15.0 million gap for the FY2025 year-end, driven by an elimination of Medicaid coverage for undocumented immigrant adults in Illinois (Health Benefits for Immigrants Adults; HBIA), as well as increase in charity care services.

In FY2026, the Health Enterprise Fund is expected to have a budget gap of \$108.8 million. Revenues are expected to decline by \$63.5 million due to a significant decrease in Net Patient Service Revenue (NPSR), or patient fees, due to the lower patient volume covered by Medicaid and Medicare, which is primarily due to the elimination of the State's HBIA program and the accompanying decrease in patient volume. Expenses are expected to be \$45.3 million higher than FY2025 driven by an increase in CountyCare claim expenses and increases in salaries and wages due to a cost-of-living adjustment and normal salary progression.

Despite instability from Washington, D.C., the County remains committed to protecting the people it serves. It will continue monitoring federal action and preparing for what may come next. The County is dedicated to its work assisting residents, providing vital services, implementing smart budgeting and working closely with its partners to ensure its efforts endure in the face of these many challenges. While many outside factors can cause unexpected changes to the revenue and expenditure projections put forward in this report, this Preliminary Forecast is designed to provide a transparent snapshot of the current and anticipated Cook County budgets.



GENERAL FUND

GENERAL FUND REVENUES AND EXPENDITURES

For FY2025, the General Fund is projected to end the year with a favorable variance of \$145.1 million. Revenues are projected to be \$104.9 million (or 4.7%) above the adopted budget and expenses are estimated to be \$40.2 million (or 1.8%) below the adopted budget.

For FY2026, the General Fund is projecting a budget gap of \$102.6 million. Revenues are forecasted to be \$81.9 million (or 3.6%) below the FY2025 adopted budget, and expenses are estimated to be \$20.7 million (or 0.9%) above the FY2025 adopted budget. Accounting for the one-time General Fund unassigned fund balance investments made in FY2025, General Fund revenues are projected to increase by \$78.6 million as compared to the FY2025 budget, and expenses are projected to increase by \$181.2 million.



PROJECTED 2025 YEAR-END GENERAL FUND REVENUES AND EXPENDITURES

Cook County's General Fund is projected to end FY2025 \$145.1 million favorable to budget.

The General Fund is expected to end the FY2025 with a net favorable budget variance of \$145.1 million with revenues forecasted to be higher than the adopted budget by \$104.9 million and expenses forecasted to be lower than the FY2025 adopted budget by \$40.2 million.

FY2025 REVENUE PROJECTIONS

General Fund revenues support the County's general operating funds and finance the Corporate and Public Safety Funds. The County's General Fund revenue is comprised of Property Tax, Non-Property Taxes, Fees, Intergovernmental Revenues and Miscellaneous Revenues. The total budgeted FY2025 revenue for the General Fund is \$2,220.5 million.

The projected year-end revenue of \$2,325.4 million is higher than the budgeted revenue by \$104.9 million (or 4.7%). The favorable variance is driven by higher-than-anticipated County Sales Tax, Property Tax Delinquency Fee, and Investment Income, which are projected to be higher than FY2025 budget by \$90.4 million, \$16.2 million, and \$5.3 million, respectively. The significant favorable variance in County Sales Tax is a result of the fiscal impact of Illinois Public Act 103-983, which took effect in January 2025, being greater than anticipated. This law closes a loophole under which Illinois consumers pay the state use tax on certain out-of-state sales, rather than state and local sales taxes.

FY2025 YEAR-END EXPENDITURE PROJECTIONS

Year-end expenditures in the General Fund are projected to have a \$40.2million (or 1.8%) favorable variance to budget. This is primarily attributable to lower than anticipated salary and wage expenses across the County as a result of attrition and longer than anticipated hiring timeframes.



2026 GENERAL FUND REVENUES AND EXPENDITURE FORECAST

The outlook for FY2026 includes a General Fund deficit projected at \$102.6 million.

The FY2026 outlook includes a projected shortfall of \$102.6 million in the General Fund as a result of expenses increasing more than the growth of the General Fund base revenues.

FY2026 REVENUE FORECAST

The preliminary estimate for General Fund revenues in FY2026 is \$2,138.6 million. This represents a decrease of \$81.9 million (or 3.7%) compared to FY2025 adopted revenues. The decrease in revenue projection is largely related to not anticipating the use of unassigned fund balance that was accounted for in FY2025. Accounting for the unassigned fund balance usage, the County is, however, forecasting a modest increase in General Fund by \$78.6 million.

PROPERTY TAX

While the County's base property tax levy remains flat since 1996, the preliminary estimate for the property tax levy allocation to the General Fund in FY2026 is \$39.5 million less than FY2025 budgeted property tax levy available for the General Fund. The decrease in the allocation is attributable to an increase in the estimated allocation of the property tax levy to the Health Enterprise Fund and Annuity and Benefit Fund. The Tax Increment Financing Surplus to the General Fund is forecasted to be \$25.5 million, which is \$6.4 million less than the FY2025 budget.

NON-PROPERTY TAXES

The preliminary estimate for revenues from Non-Property Taxes for FY2026 is \$1,631.3 million. This is \$133.4 million (or 8.9%) more than FY2025 budgeted non-property tax revenues. The County anticipates increases in Sales Taxes by \$90.4 million in FY2026.



The FY2025 Adopted Budget includes a one-time transfer of \$160.5 million from the General Fund unsassigned fund balance.

The County projects a continued decline in Cigarette Taxes with FY2026 preliminary revenue estimates falling short of the FY2025 adopted budget by \$6.5 million due to changes in consumer behaviors and inflationary pressures.

GENERAL FUND FEES

The County imposes various General Fund fees for services it performs. The fees charged by County departments include, without limitation, fees for vital records, real estate transactions, court case filings and delinquent taxes. The preliminary estimate for General Fund Fees in FY2026 is \$184.2 million, which is \$0.6 million (or 0.3%) less than FY2025 budgeted fee revenues. The main drivers of this modest decrease over FY2025 budgeted fee revenue include projected decreases over FY2025 budgeted revenue in the Liquor Licenses fee revenue and various other fees for services incurred by the Medical Examiner's Office, the Sheriff's Office and Public Administrator.

INTERGOVERNMENTAL REVENUES

Revenue from intergovernmental sources is granted by other governmental units such as the U.S. Government, State of Illinois and other local units of government. The preliminary estimate for Intergovernmental Revenues for FY2026 is \$83.4 million, which is \$0.3 million more than FY2025.

INVESTMENT INCOME AND MISCELLANEOUS REVENUES

Investment income is the interest garnered on the County's reserve fund balance. The County is projecting \$51.8 million in investment income for FY2026, a decrease over FY2025 budgeted revenues of \$57.2 million. The preliminary estimate for Miscellaneous Revenues for FY2026 is \$49.2 million compared to the FY2025 budget of \$212.8 million. This reduction assumes no fund balance transfer to subsidize various Special Revenue Funds in FY2026.



The FY2025 Adopted Budget includes a one-time transfer of \$160.5 million from the General Fund's unassigned fund balance.

FY2026 EXPENDITURE FORECAST

FY2026 General Fund expenditures are forecasted to increase by \$20.7 million (or 0.9%) over the FY2025 adopted budget. Accounting for the one-time General Fund unassigned fund balance investments made in FY2025, however, General Fund expenditures are expected to increase by \$181.2 million.

PERSONNEL EXPENDITURES

An estimated increase of \$181.2 million in General Fund expenditures is primarily attributable to the increase in personnel expenditures. Effective April 1, 2025, the Sheriff's Community Corrections Department no longer accepts new placement for pretrial electronic monitoring and the Sheriff's electronic monitoring program is expected to be phased out before the start of FY2026. The termination of the program is reflected as a reduction of the payroll budget within the Community Corrections Department in FY2026. However, due to the natural salary progression and cost-of-living adjustments carried over from FY2026, payroll expenses are expected to increase by \$75.5 million.

Another key component of personnel-related expenses are employee health benefits costs. The County offers both an HMO and PPO medical plan. Enrollment has historically been nearly equal, but in recent years, PPO enrollment has surpassed HMO enrollment which has increased health costs. In FY2026, the overall cost of the HMO plan is expected to rise by 7.8%, while the PPO plan is projected to increase by 7.9%. The selffunded pharmacy plan is also anticipating an additional increase of 11.4%. The County continues to review programs and plan designs to align with best practices.





HEALTH ENTERPRISE FUND

HEALTH ENTERPRISE FUND REVENUES AND EXPENDITURES

For FY2025, the Health Enterprise Fund is projected to end the year with an unfavorable variance of \$15.0 million. Revenues are estimated to be \$61.8 million (or 1.2%) above the adopted budget and expenses are estimated to be \$76.8 million (or 1.5%) above the adopted budget.

For FY2026, the Health Enterprise Fund forecasts a budget deficit of \$108.8 million with overall anticipated expenditures totaling \$5.19 billion, \$45.3 million (or 0.9%) above the FY2025 adopted budget. Revenues are forecast to be \$63.5 million (or 1.2%) below the FY2025 adopted budget.



PROJECTED 2025 YEAR-END HEALTH ENTERPRISE FUND REVENUES AND EXPENDITURES

Health Enterprise Fund is expected to end FY2025 with a net unfavorable budget variance of \$15.0 million.

FY2025 YEAR-END REVENUE PROJECTIONS

The Health Enterprise Fund receives revenue from patient care provided at County Hospitals. In addition, Cook County Health operates a County Managed Care Community Network (MCCN), known as CountyCare. CountyCare receives a fixed per member per month reimbursement. The total budgeted revenue for FY2025 is \$5,145.6 million for the Health Enterprise Fund and the projected year-end revenues are \$5,207.3 million, \$61.8 million (or 1.2%) above the adopted budget. The increase in the revenue is largely due to the higher-than-budgeted monthly average CountyCare membership level, offsetting lower-than-budgeted revenues from Medicare and Medicaid fee-for-service payments.

FY2025 YEAR-END EXPENDITURE PROJECTIONS

The Health Enterprise Fund year-end expenditures are projected to exceed the FY2025 adopted budget by \$76.8 million primarily due to higher than budgeted County Care membership enrollment, resulting in an increase in health plan claims.



2026 HEALTH ENTERPRISE FUND REVENUES AND EXPENDITURES FORECAST

The outlook for FY2026 includes a projected gap of \$108.8 million in the Health Enterprise Fund.

The FY2026 outlook for the Health Enterprise Fund includes a projected unfavorable budget variance of \$108.8 million. The revenues are expected to decline by \$63.5 million compared to FY2025 adopted budget, and expenses are projected to increase by \$45.3 million (0.8%). This figure accounts for a preliminary estimate of the property tax allocation from the General Fund to the Health Enterprise Fund of \$167.7 million. In FY2026, the estimated revenue for Health Plan Services (CountyCare) exceeds expenses by \$100.4 million, while Healthcare Services (Health Enterprise Fund excluding CountyCare) expects a revenue shortfall of \$209.2 million, resulting in a forecasted net loss of \$108.8 million.



The Health Enterprise Fund is supported by net patient services fee revenues, health plan revenues, and supplemental payments for care provided at County hospitals, pharmacies, and clinics. Net patient service fee revenues include those from Medicare, Medicaid, private payers and insurance carriers, and health plan revenues through CountyCare. Supplemental payments include those from the Benefits Improvement and Protection Act (BIPA), and Disproportionate Share Hospital (DSH). The Health Enterprise Fund is also funded by miscellaneous revenues such as lease revenues and an allocation of the County's property tax levy revenues.

FY2026 Health Enterprise Fund revenue is expected to be \$63.5 million less than FY2025 adopted budget. The projected decrease in revenue is driven by a decrease in Net Patient Service Revenues of \$319.5 million, which is primarily caused by the elimination of the State's Health Benefits for Immigrant Adults program and the anticipated decrease in patient volume. Such a decrease is partially offset by the anticipated increase in the CountyCare Per Member Per Month (PMPM) revenues, an estimated increase in the Directed Payments and the County's Property Tax revenue allocation.

The projected decreases in revenues are most heavily influenced by legislative actions at the State and Federal level.



FY2026 EXPENDITURE FORECAST

Health Enterprise Fund expenditures are projected to increase by \$45.3 million (0.8%) above the FY2025 adopted budget, with forecasted expenses for FY2026 totaling \$5.19 billion. The primary driver of the expense increase is an uptick in CountyCare claim expenses due to higher-than-FY2025 membership levels. Further FY2026 costs associated with salaries and wages are forecasted to increase by \$42.9 million as a result of a cost-of-living adjustment and normal salary progression.



PRELIMINARY FORECAST PUBLIC FORUM

A townhall will be held on the Preliminary Forecast on July 16, 2025, at 6 p.m. in the Cook County board room to obtain constituent feedback on budget priorities. The Department of Budget and Management Services will work closely with residents, elected officials and County departments to review potential efficiencies and cost saving opportunities that will allow for the presentation of a balanced budget recommendation to the Board of Commissioners in October.

More information about the Preliminary Forecast can be found at: www.cookcountyil.gov/Budget.

Additionally, residents may provide recommendations on efficiencies and cost savings or submit budget questions at: www.cookcountyil.gov/ service/submit-budget-questions.



APPENDICES

COOK COUNTY BUDGET CALENDAR

APRIL	Departments submit Capital requests. Capital Equipment is defined as an asset, usually not attached to a building or grounds, with a project cost of \$5,000 or more; a useful life of at least five years; and that the County will purchase and own.	SEPTEMBER	Residents and departments provide input during the final development of the County budget. The President and DBMS work to balance department requests with available resources.
MAY	Departments submit preliminary revenue and expense estimates to the Department of Budget and Management Services (DBMS).	OCTOBER	The President submits the Executive Budget Recommendation to the Committee on Finance of the Cook County Board of Commissioners.
JUNE	DBMS prepares the preliminary budget based on the estimates submitted by the departments and the revenue the County expects will be collected. The preliminary budget forecast is filed with the President's Office by June 30.	OCTOBER/ NOVEMBER	The proposed budget is made available for public review. Public hearings are conducted during which the Committee on Finance considers testimony from service providers, program staff, and the general public. After the hearings have been completed and any amendments inserted, the Board of Commis- sioners approves and adopts the Appropriation Bill, which authorizes funding and staffing levels for each department.
JULY	The President holds a public hearing on the Preliminary Forecast, allowing the public to provide feedback during the development of the Executive Budget Recommendation. Departments submit requests for budgetary appro- priation for the next fiscal year.	DECEMBER	The fiscal year begins. The Appropriation Ordinance is implemented on December 1.
ONGOING	Monthly expenditure and revenue reports are reviewed	to monitor the resou	urces allocated through the Appropriation Ordinance.

FY2025 YEAR-END REVENUE PROJECTION

Revenue by Type	2025 Approved & Adopted	2025 Actuals (Dec - Apr)	2025 Projection (May - Nov)	2025 Year End Projection
400001-Property Taxes				
400010-Property Taxes	\$152,736,776	-	\$152,736,776	\$152,736,776
400030-Prior Year Prop. Taxes	-	(7,387,867)	-	(7,387,867)
400040-Tax Increment Financing Taxes	31,907,720	27,068,470	4,839,530	31,908,000
400060-Transfer of Tax Receipts	_	(1,942,375)	_	(1,942,375)
Total 400001-Property Taxes	\$184,644,496	\$17,738,228	\$157,576,305	\$175,314,534
401100-Non-Property Taxes				
401110-Non Property Taxes	39,954,800	-	36,364,494	36,364,494
401130-Non Retailer Trans Use Tax	-	-	_	-
401150-County Sales Tax	1,207,056,500	525,203,394	772,224,904	1,297,428,298
401210-Alcoholic Beverage Tax	37,540,000	14,580,442	22,434,039	37,014,481
401310-Off Track Betting Comm.	655,000	151,954	406,100	558,054
401350-Amusement Tax	44,900,000	20,131,698	24,491,981	44,623,679
401370-Parking Lot and Garage Operation	-	-	_	-
401390-State Income Tax	20,668,000	8,601,988	12,067,718	20,669,706
401430-Cigarette Tax	77,500,000	27,556,475	46,807,981	74,364,456
401450-Other Tobacco Products	6,800,000	2,654,581	4,085,276	6,739,857
401470-General Sales Tax	5,090,800	2,947,277	3,168,723	6,116,000
401530-Gambling Machine Tax	5,700,000	163,570	5,232,284	5,395,854
401550-Hotel Accommodations Tax	38,250,000	12,314,116	27,705,003	40,019,119
401570-Video Gaming	1,345,000	468,954	774,754	1,243,708
401590-Sports Wagering Tax	12,450,000	6,236,950	7,354,584	13,591,534
Total 401100-Non-Property Taxes	\$1,497,910,100	\$621,011,400	\$963,117,841	\$1,584,129,241
402000-Fees and Licenses				
402548-Clerk of the Circuit Court Fees	72,900,000	33,637,067	41,432,716	75,069,783
402010-Fees and Licenses	370,000	-	330,000	330,000
402100-County Treasurer	35,000,000	28,895,182	22,307,143	51,202,325
402150-County Clerk	51,406,008	4,831,276	5,556,750	10,388,026
402200-County Recorder and Registrar		18,103,222	24,900,000	43,003,222
402300-Building and Zoning	4,100,000	2,633,896	1,552,527	4,186,423
402350-Environmental Control	4,695,000	1,549,141	3,155,277	4,704,418

FY2025 YEAR-END REVENUE PROJECTION

Revenue by Type	2025 Approved & Adopted	2025 Actuals (Dec - Apr)	2025 Projection (May - Nov)	2025 Year End Projection
402400-Highway Dept Permit Fees	1,700,000	659,057	1,105,971	1,765,028
402450-Liquor Licenses	372,000	291,473	35,340	326,813
402500-County Assessor	-	1,009		1,009
402950-Sheriff General Fees	-	191,012	81,253	272,265
403010-Sheriff Municipal Division	6,000,000	3,308,662	2,671,276	5,979,938
403060-State's Attorney	-	(2,057)	-	(2,057)
403100-Supportive Services	-	30		30
403120-Public Administrator	1,768,874	1,122,780	863,033	1,985,813
403150-Public Guardian	2,600,000	1,063,654	1,516,669	2,580,323
403210-Medical Examiner	3,909,800	1,720,108	2,168,255	3,888,363
403280-Contract Compliance M/WBE Cert	19,000	5,751	10,500	16,251
Total 402000-Fees and Licenses	\$184,840,682	\$98,011,262	\$107,686,709	\$205,697,971
404000-Governments				
404060-Other Governments	2,250,933	431,472	1,819,461	2,250,933
Total 404000-Governments	\$2,250,933	\$431,472	\$1,819,461	\$2,250,933
405000-Investment Income				
405010-Investment Income	57,162,500	25,598,670	36,885,528	62,484,199
Total 405000-Investment Income	\$57,162,500	\$25,598,670	\$36,885,528	\$62,484,199
406000-Reimbursements From Other Governments				
406008-Indirect Cost	15,428,353	6,835,591	7,567,753	14,403,344
406010-State of Illinois	65,454,752	27,556,246	37,744,619	65,300,865
Total 406000-Reimbursements From Other Governments	\$80,883,105	\$34,391,837	\$45,312,372	\$79,704,209
407000-Miscellaneous Revenue				
407010-Miscellaneous Revenue	48,830,734	19,137,527	32,815,685	51,953,212
407080-Other	163,976,275	803,918	163,081,983	163,885,902
Total 407000-Miscellaneous Revenue	\$212,807,009	\$19,941,446	\$195,897,668	\$215,839,114
Total General Fund	\$2,220,498,825	\$817,124,315	\$1,508,295,885	\$2,325,420,201
405000-Investment Income				
405010-Investment Income	9,493,159	7,323,849	11,276,550	18,600,399
Total 405000-Investment Income	\$9,493,159	\$7,323,849	\$11,276,550	\$18,600,399

FY2025 YEAR-END REVENUE PROJECTION

Revenue by Type	2025 Approved & Adopted	2025 Actuals (Dec - Apr)	2025 Projection (May - Nov)	2025 Year End Projection
407000-Miscellaneous Revenue				
407010-Miscellaneous Revenue	61,805,418	5,102,387	48,543,486	53,645,874
407080-Other	6,577,463	-	4,900,000	4,900,000
Total 407000-Miscellaneous Revenue	\$68,382,881	\$5,102,387	\$53,443,486	\$58,545,874
409000-Health and Hospitals				
409549-Medicare	265,555,790	62,432,001	111,573,766	174,005,767
409574-CCHHS - Medicaid BIPA IGT	131,300,000	37,550,000	93,750,000	131,300,000
409579-Medicaid Revised Plan Revenue DSH	190,000,000	96,597,670	135,236,738	231,834,408
409585-Domestic Transfer - Elimination	(139,525,143)	(56,801,953)	(85,755,105)	(142,557,058)
409524-Affordable Care Act PMPM	835,794,639	352,873,447	630,094,585	982,968,032
409528-Family Health Plans PMPM	802,007,515	359,174,472	506,837,488	866,011,960
409532-Integrated Care Program PMPM	880,031,886	332,699,007	586,475,585	919,174,592
409536-Managed Long Term Services and Support PMPM	374,281,261	151,776,401	287,499,209	439,275,610
409539-Other Population Revenue PMPM	389,446,347	171,545,553	127,900,794	299,446,347
409542-Other State Revenue	40,382,310	5,328,019	37,056,540	42,384,559
409563-Graduate Medical Education	75,027,201	27,961,261	35,638,671	63,599,932
409593-Medicaid Fee For Service	481,899,467	66,393,352	228,991,246	295,384,598
409598-Private Payors & Carriers	97,929,718	56,920,653	38,921,230	95,841,883
409604-Directed Payments	485,844,085	299,136,984	274,686,161	573,823,145
Total 409000-Health and Hospitals	\$4,909,975,076	\$1,934,294,561	\$3,038,199,214	\$4,972,493,776
Total CCHHS Fee Revenue	\$4,987,851,116	\$1,946,720,798	\$3,102,919,251	\$5,049,640,049
CCHHS Property Tax Subsidy	\$157,704,920	\$62,515,082	\$95,189,837	\$157,704,919
Total Health Enterprise Fund	\$5,145,556,036	\$2,009,235,880	\$3,198,109,088	\$5,207,344,968
Total General and Health Enterprise Fund	\$7,366,054,861	\$2,826,360,195	\$4,706,404,973	\$7,532,765,168

FY2025 YEAR-END EXPENSE PROJECTION

Expenditure by Department	2025 Approved & Adopted	2025 Adjusted Appropriation	2025 Actuals (Dec. - Apr)	2025 Projection (May - Nov)	2025 Year End Projection
1002-Human Rights And Ethics	1,792,440	1,791,008	547,880	991,113	1,538,993
1007-Revenue	11,998,336	11,969,121	3,969,725	7,311,173	11,280,898
1008-Risk Management	3,243,573	3,241,582	1,195,983	2,058,216	3,254,199
1009-Enterprise Technology	28,557,653	28,544,599	11,028,781	17,164,640	28,193,421
1010-Office of the President	7,038,323	7,002,529	1,892,247	3,979,996	5,872,242
1011-Office of Chief Admin Officer	4,916,265	4,911,243	1,843,615	2,690,459	4,534,074
1013-Planning and Development	1,763,593	1,751,774	577,842	1,114,901	1,692,743
1014-Budget and Management Services	4,099,318	4,098,773	1,361,749	2,167,724	3,529,473
1018-Office of The Secretary To The Board of Commissioners	2,321,193	2,298,629	870,548	747,036	1,617,583
1019-Employee Appeals Board	70,867	70,567	2,000	26,642	28,642
1020-County Comptroller	5,600,823	5,597,085	1,686,389	2,500,838	4,187,227
1021-Office of the Chief Financial Officer	2,924,822	2,921,494	1,072,345	1,782,074	2,854,419
1026-Administrative Hearing Board	1,537,713	1,519,338	479,710	894,189	1,373,899
1027-Office of Economic Development	7,911,079	7,816,896	2,260,428	8,168,568	10,428,996
1030-Chief Procurement Officer	9,662,207	9,642,116	3,332,764	4,924,458	8,257,222
1031-Office of Asset Management	6,720,412	6,689,425	2,626,519	3,801,367	6, 4 27,886
1032-Department of Human Resources	7,107,383	7,154,771	1,982,474	3,326,172	5,308,646
1033-Department of Labor Relations	3,561,391	3,559,060	1,042,523	1,720,120	2,762,643
1034-Office of the Chief Human Resources Officer	3,329,144	3,279,144	1,200,931	1,345,528	2,546,459
1040-County Assessor	34,955,544	34,823,604	11,872,048	20,264,690	32,136,738
1050-Board of Review	21,196,744	21,189,514	8,208,304	13,028,251	21,236,555
1060-County Treasurer	702,067	700,077	259,268	439,121	698,389
1070-County Auditor	2,090,977	2,087,871	582,241	1,097,169	1,679,410
1080-Office of Independent Inspector General	2,789,173	2,788,828	792,305	1,330,462	2,122,767
1081-First District	475,000	475,000	205,415	250,862	456,278
1082-Second District	475,000	475,000	132,885	272,484	405,369
1083-Third District	475,000	475,000	171,047	303,928	474,974
1084-Fourth District	475,000	475,000	190,330	284,249	474,579
1085-Fifth District	475,000	475,000	149,495	174,728	324,223
1086-Sixth District	475,000	475,000	163,461	304,402	467,863
1087-Seventh District	475,000	475,000	168,626	298,444	467,070

FY2025 YEAR-END EXPENSE PROJECTION

Expenditure by Department	2025 Approved & Adopted	2025 Adjusted Appropriation	2025 Actuals (Dec. - Apr)	2025 Projection (May - Nov)	2025 Year End Projection
1088-Eighth District	475,000	475,000	139,593	310,563	450,156
1089-Ninth District	475,000	475,000	136,518	230,477	366,995
1090-Tenth District	475,000	475,000	151,355	323,554	474,909
1091-Eleventh District	533,500	533,500	152,409	259,182	411,591
1092-Twelfth District	475,000	475,000	162,987	309,211	472,198
1093-Thirteenth District	475,000	475,000	187,315	279,032	466,347
1094-Fourteenth District	475,000	475,000	170,028	297,577	467,605
1095-Fifteenth District	475,000	475,000	172,790	285,270	458,060
1096-Sixteenth District	475,000	475,000	183,197	291,465	474,662
1097-Seventeenth District	475,000	475,000	159,965	265,992	425,957
1110-County Clerk	20,201,546	20,152,414	7,083,194	11,470,413	18,553,607
1160-Building and Zoning	6,237,784	6,225,770	2,275,597	4,007,103	6,282,700
1161-Department of Environment and Sustainability	3,201,939	3,195,896	1,297,365	2,133,352	3,430,717
1170-Zoning Board of Appeals	480,221	480,073	195,232	331,897	527,129
1200-Department of Facilities Management	69,689,984	69,429,416	29,177,035	41,293,626	70,470,661
1205-Justice Advisory Council	3,090,629	3,089,789	1,181,748	4,529,973	5,711,721
1210-Office of the Sheriff	2,045,760	2,045,760	868,399	1,225,066	2,093,466
1214-Sheriff's Administration And Human Resources	42,188,776	42,093,325	16,355,016	27,309,403	43,664,420
1216-Office of Prof Review, Prof Integrity Special Investigations	3,967,044	3,967,044	2,251,680	4,298,554	6,550,234
1217-Sheriff's Information Technology	40,722,865	40,719,415	15,900,943	28,077,717	43,978,659
1230-Court Services Division	107,103,192	107,081,226	41,495,524	66,519,796	108,015,320
1231-Police Department	63,741,041	52,593,705	29,983,514	42,747,697	72,731,211
1232-Community Corrections Department	8,776,034	4,025,297	6,290,260	3,791,305	10,081,565
1239-Department of Corrections	284,705,379	253,963,502	112,955,293	152,167,200	265,122,492
1249-Sheriff's Merit Board	1,875,690	1,870,305	685,559	1,214,124	1,899,683
1250-State's Attorney	131,844,867	124,068,131	53,312,249	81,982,739	135,294,988
1259-Medical Examiner	21,172,861	21,050,657	7,261,959	12,276,872	19,538,830
1260-Public Defender	95,755,776	90,499,567	34,457,444	59,334,573	93,792,018
1265-Cook County Department of Emergency Management & Regional Security	2,791,544	2,778,444	1,293,744	2,008,701	3,302,445
1280-Adult Probation Dept.	56,475,023	49,926,054	21,245,361	32,271,176	53,516,537
1300-Judiciary	15,364,731	15,092,999	7,600,037	8,143,872	15,743,909
1305-Public Guardian	27,178,577	27,160,645	11,437,013	17,426,028	28,863,041

FY2025 YEAR-END EXPENSE PROJECTION

Expenditure by Department	2025 Approved & Adopted	2025 Adjusted Appropriation	2025 Actuals (Dec. - Apr)	2025 Projection (May - Nov)	2025 Year End Projection
1310-Office of the Chief Judge	53,279,104	49,999,602	21,204,818	31,624,545	52,829,363
1312-Forensic Clinical Services	3,502,638	3,502,023	1,274,937	2,061,959	3,336,896
1313-Social Service	22,119,849	21,920,151	9,054,415	14,114,459	23,168,874
1326-Juvenile Probation	40,365,269	34,987,728	12,220,134	24,858,524	37,078,658
1335-Clerk of the Circuit Court-Office of Clerk	102,419,007	97,276,240	39,708,405	61,555,593	101,263,998
1390-Public Administrator	1,852,799	1,850,486	670,032	1,157,367	1,827,399
1440-Juvenile Temporary Detention Center	61,683,826	61,443,617	29,594,782	29,055,505	58,650,287
1452-Veterans Assistance Commission	2,749,020	2,719,190	618,882	1,580,769	2,199,651
1490-Fixed Charges and Special Purpose Appropriations	644,138,180	644,687,395	277,665,595	357,243,004	634,908,599
1499-Fixed Charges and Special Purpose Appropriations	95,234,383	176,511,520	31,868,756	52,368,841	84,237,598
1500-Department of Transportation And Highways	518,944	508,881	37,266	500,290	537,556
Total General Fund	\$2,220,498,825	\$2,220,498,816	\$892,008,221	\$1,288,298,373	\$2,180,306,593
4240-Cermak Health Services	115,380,949	114,420,451	32,114,941	69,965,553	102,080,494
4241-Health Services - JTDC	11,084,807	11,066,141	3,651,903	6,382,585	10,034,488
4890-Health System Administration	166,051,572	163,519,548	36,084,849	116,821,099	152,905,948
4891-Provident Hospital	112,841,642	110,576,453	35,351,290	63,855,474	99,206,764
4893-Ambulatory & Community Health Network of Cook County	209,473,589	207,499,809	63,327,008	125,315,170	188,642,178
4894-Ruth M. Rothstein CORE Center	31,066,336	30,632,951	6,733,386	23,958,971	30,692,358
4895-Department of Public Health	24,308,812	24,102,600	7,371,731	14,990,098	22,361,829
4896-Health Plan Services	3,188,513,333	3,185,276,842	1,488,835,183	1,931,293,567	3,420,128,750
4897-John H. Stroger Jr, Hospital of Cook County	1,245,336,206	1,222,924,978	410,101,336	715,431,125	1,125,532,461
4899-Special Purpose Appropriations	41,498,790	75,536,262	15,795,034	54,963,562	70,758,597
Total Health Enterprise Fund	\$5,145,556,036	\$5,145,556,036	\$2,099,366,661	\$3,122,977,206	\$5,222,343,866
Total General and Health Enterprise Fund	\$7,366,054,861	\$7,366,054,852	\$2,991,374,882	\$4,411,275,578	\$7,402,650,460

Revenue by Type	2025 Approved & Adopted	2025 Year End Projection	2026 Forecast
400001-Property Taxes			
400010-Property Taxes	\$152,736,776	\$152,736,776	\$113,188,501
400030-Prior Year Prop. Taxes		(7,387,867)	-
400040-Tax Increment Financing Taxes	31,907,720	31,908,000	25,507,000
400060-Transfer of Tax Receipts	_	(1,942,375)	-
Total 400001-Property Taxes	\$184,644,496	\$175,314,534	\$138,695,501
401100-Non-Property Taxes			
401110-Non Property Taxes	39,954,800	36,364,494	48,575,240
401150-County Sales Tax	1,207,056,500	1,297,428,298	1,335,830,474
401210-Alcoholic Beverage Tax	37,540,000	37,014,481	36,480,000
401310-Off Track Betting Comm.	655,000	558,054	506,000
401350-Amusement Tax	44,900,000	44,623,679	44,500,000
401390-State Income Tax	20,668,000	20,669,706	19,858,491
401430-Cigarette Tax	77,500,000	74,364,456	71,000,000
401450-Other Tobacco Products	6,800,000	6,739,857	6,600,000
401470-General Sales Tax	5,090,800	6,116,000	6,121,000
401530-Gambling Machine Tax	5,700,000	5,395,854	7,800,000
401550-Hotel Accommodations Tax	38,250,000	40,019,119	41,709,000
401570-Video Gaming	1,345,000	1,243,708	1,084,000
401590-Sports Wagering Tax	12,450,000	13,591,534	11,200,000
Total 401100-Non-Property Taxes	\$1,497,910,100	\$1,584,129,241	\$1,631,264,205
402000-Fees and Licenses			
402548-Clerk of the Circuit Court Fees	72,900,000	75,069,783	72,900,000
402010-Fees and Licenses	370,000	330,000	330,000
402100-County Treasurer	35,000,000	51,202,325	35,000,000
402150-County Clerk	51,406,008	10,388,026	50,961,000
402200-County Recorder and Registrar	-	43,003,222	-
402300-Building and Zoning	4,100,000	4,186,423	4,100,000
402350-Environmental Control	4,695,000	4,704,418	4,695,000
402400-Highway Dept Permit Fees	1,700,000	1,765,028	1,500,000
402450-Liquor Licenses	372,000	326,813	272,000

Revenue by Type	2025 Approved & Adopted	2025 Year End Projection	2026 Forecast
402500-County Assessor	-	1,009	-
402950-Sheriff General Fees	-	272,265	-
403010-Sheriff Municipal Division	6,000,000	5,979,938	6,204,000
403060-State's Attorney	-	(2,057)	_
403100-Supportive Services	-	30	-
403120-Public Administrator	1,768,874	1,985,813	2,013,000
403150-Public Guardian	2,600,000	2,580,323	2,400,000
403210-Medical Examiner	3,909,800	3,888,363	3,851,000
403280-Contract Compliance M/WBE Cert	19,000	16,251	19,000
Total 402000-Fees and Licenses	\$184,840,682	\$205,697,971	\$184,245,000
404000-Governments			
404060-Other Governments	2,250,933	2,250,933	2,250,933
Total 404000-Governments	\$2,250,933	\$2,250,933	\$2,250,933
405000-Investment Income			
405010-Investment Income	57,162,500	62,484,199	51,831,690
Total 405000-Investment Income	\$57,162,500	\$62,484,199	\$51,831,690
406000-Reimbursements From Other Governments			
406008-Indirect Cost	15,428,353	14,403,344	14,560,000
406010-State of Illinois	65,454,752	65,300,865	66,574,178
Total 406000-Reimbursements From Other Governments	\$80,883,105	\$79,704,209	\$81,134,178
407000-Miscellaneous Revenue			
407010-Miscellaneous Revenue	48,830,734	51,953,212	45,728,600
407080-Other	163,976,275	163,885,902	3,455,546
Total 407000-Miscellaneous Revenue	\$212,807,009	\$215,839,114	\$49,184,145
Total General Fund	\$2,220,498,825	\$2,325,420,201	\$2,138,605,652
405000-Investment Income			
405010-Investment Income	9,493,159	18,600,399	9,189,068
Total 405000-Investment Income	\$9,493,159	\$18,600,399	\$9,189,068
407000-Miscellaneous Revenue			
407010-Miscellaneous Revenue	61,805,418	53,645,874	53,645,875

Revenue by Type	2025 Approved & Adopted	2025 Year End Projection	2026 Forecast
407080-Other	6,577,463	4,900,000	4,900,000
Total 407000-Miscellaneous Revenue	\$68,382,881	\$58,545,874	\$58,545,875
409000-Health and Hospitals			
409549-Medicare	265,555,790	174,005,767	185,915,854
409574-CCHHS - Medicaid BIPA IGT	131,300,000	131,300,000	131,300,000
409579-Medicaid Revised Plan Revenue DSH	190,000,000	231,834,408	192,405,625
409585-Domestic Transfer - Elimination	(139,525,143)	(142,557,058)	(101,693,121)
409010-Net Patient Service Revenue	-	0	-
409524-Affordable Care Act PMPM	835,794,639	982,968,032	806,616,181
409528-Family Health Plans PMPM	802,007,515	866,011,960	857,844,477
409532-Integrated Care Program PMPM	880,031,886	919,174,592	1,014,163,360
409536-Managed Long Term Services and Support PMPM	374,281,261	439,275,610	527,416,803
409539-Other Population Revenue PMPM	389,446,347	299,446,347	239,149,613
409542-Other State Revenue	40,382,310	42,384,559	45,589,288
409563-Graduate Medical Education	75,027,201	63,599,932	68,551,925
409593-Medicaid Fee For Service	481,899,467	295,384,598	241,685,989
409598-Private Payors & Carriers	97,929,718	95,841,883	98,241,883
409604-Directed Payments	485,844,085	573,823,145	539,398,018
Total 409000-Health and Hospitals	\$4,909,975,076	\$4,972,493,776	\$4,846,585,894
Total CCHHS Fee Revenue	\$4,987,851,116	\$5,049,640,049	\$4,914,320,837
CCHHS Property Tax Subsidy	\$157,704,920	\$157,704,919	\$167,704,920
Total Health Enterprise Fund	\$5,145,556,036	\$5,207,344,968	\$5,082,025,757
Total General and Health Enterprise Fund	\$7,366,054,861	\$7,532,765,168	\$7,220,631,410

FY2026 EXPENSE FORECAST

Expenditure by Department	2025 Approved & Adopted	2025 Year End Projection	2026 Department Estimate	2026 Forecast
1002-Human Rights And Ethics	1,792,440	1,538,993	2,097,592	2,097,592
1007-Revenue	11,998,336	11,280,898	12,750,509	12,750,509
1008-Risk Management	3,243,573	3,254,199	3,613,388	3,613,388
1009-Enterprise Technology	28,557,653	28,193,421	31,230,718	31,230,718
1010-Office of the President	7,038,323	5,872,242	7,478,045	7,478,045
1011-Office of Chief Admin Officer	4,916,265	4,534,074	5,878,371	5,878,371
1013-Planning and Development	1,763,593	1,692,743	1,860,456	1,860,456
1014-Budget and Management Services	4,099,318	3,529,473	4,229,644	4,229,644
1018-Office of The Secretary To The Board of Commissioners	2,321,193	1,617,583	1,686,719	1,686,719
1019-Employee Appeals Board	70,867	28,642	70,567	70,567
1020-County Comptroller	5,600,823	4,187,227	5,555,844	5,555,844
1021-Office of the Chief Financial Officer	2,924,822	2,854,419	3,413,678	3,413,678
1026-Administrative Hearing Board	1,537,713	1,373,899	1,623,167	1,623,167
1027-Office of Economic Development	7,911,079	10,428,996	9,836,977	9,836,977
1030-Chief Procurement Officer	9,662,207	8,257,222	11,542,729	11,542,729
1031-Office of Asset Management	6,720,412	6,427,886	9,346,324	9,346,324
1032-Department of Human Resources	7,107,383	5,308,646	7,514,089	7,514,089
1033-Department of Labor Relations	3,561,391	2,762,643	3,568,984	3,568,984
1034-Office of the Chief Human Resources Officer	3,329,144	2,546,459	3,334,401	3,334,401
1040-County Assessor	34,955,544	32,136,738	39,293,739	39,293,739
1050-Board of Review	21,196,744	21,236,555	24,799,174	24,799,174
1060-County Treasurer	702,067	698,389	794,713	794,713
1070-County Auditor	2,090,977	1,679,410	2,334,036	2,334,036
1080-Office of Independent Inspector General	2,789,173	2,122,767	3,123,282	3,123,282
1081-First District	475,000	456,278	322,217	322,217
1082-Second District	475,000	405,369	432,341	432,341
1083-Third District	475,000	474,974	440,126	440,126
1084-Fourth District	475,000	474,579	405,682	405,682
1085-Fifth District	475,000	324,223	428,361	428,361
1086-Sixth District	475,000	467,863	417,976	417,976
1087-Seventh District	475,000	467,070	402,913	402,913

FY2026 EXPENSE FORECAST

Expenditure by Department	2025 Approved & Adopted	2025 Year End Projection	2026 Department Estimate	2026 Forecast
1088-Eighth District	475,000	450,156	403,559	403,559
1089-Ninth District	475,000	366,995	444,026	444,026
1090-Tenth District	475,000	474,909	377,360	377,360
1091-Eleventh District	533,500	411,591	539,601	539,601
1092-Twelfth District	475,000	472,198	389,465	389,465
1093-Thirteenth District	475,000	466,347	435,682	435,682
1094-Fourteenth District	475,000	467,605	454,047	454,047
1095-Fifteenth District	475,000	458,060	421,076	421,076
1096-Sixteenth District	475,000	474,662	422,361	422,361
1097-Seventeenth District	475,000	425,957	400,870	400,870
1110-County Clerk	20,201,546	18,553,607	21,699,218	21,699,218
1160-Building and Zoning	6,237,784	6,282,700	6,423,279	6,423,279
1161-Department of Environment and Sustainability	3,201,939	3,430,717	4,103,798	4,103,798
1170-Zoning Board of Appeals	480,221	527,129	507,698	507,698
1200-Department of Facilities Management	69,689,984	70,470,661	75,164,591	75,164,591
1205-Justice Advisory Council	3,090,629	5,711,721	3,451,573	3 ,4 51,573
1210-Office of the Sheriff	2,045,760	2,093,466	2,261,213	2,261,213
1214-Sheriff's Administration And Human Resources	42,188,776	43,664,420	52,980,935	52,980,935
1216-Office of Prof Review, Prof Integrity Special Investigations	3,967,044	6,550,234	5,258,923	5,258,923
1217-Sheriff's Information Technology	40,722,865	43,978,659	56,507,102	56,507,102
1230-Court Services Division	107,103,192	108,015,320	114,199,949	114,199,949
1231-Police Department	63,741,041	72,731,211	76,919,695	76,919,695
1232-Community Corrections Department	8,776,034	10,081,565	9,822,290	9,822,290
1239-Department of Corrections	284,705,379	265,122,492	304,024,574	304,024,574
1249-Sheriff's Merit Board	1,875,690	1,899,683	2,003,398	2,003,398
1250-State's Attorney	131,844,867	135,294,988	154,592,574	154,592,574
1259-Medical Examiner	21,172,861	19,538,830	21,056,526	21,056,526
1260-Public Defender	95,755,776	93,792,018	105,053,313	105,053,313
1265-Cook County Department of Emergency Management & Regional Security	2,791,544	3,302,445	3,659,320	3,659,320
1280-Adult Probation Dept.	56,475,023	53,516,537	78,333,503	78,333,503
1300-Judiciary	15,364,731	15,743,909	16,705,231	16,705,231

FY2026 EXPENSE FORECAST

Expenditure by Department	2025 Approved & Adopted	2025 Year End Projection	2026 Department Estimate	2026 Forecast
1305-Public Guardian	27,178,577	28,863,041	29,783,151	29,783,151
1310-Office of the Chief Judge	53,279,104	52,829,363	57,845,032	57,845,032
1312-Forensic Clinical Services	3,502,638	3,336,896	3,682,992	3,682,992
1313-Social Service	22,119,849	23,168,874	26,111,220	26,111,220
1326-Juvenile Probation	40,365,269	37,078,658	54,235,881	54,235,881
1335-Clerk of the Circuit Court-Office of Clerk	102,419,007	101,263,998	113,105,588	113,105,588
1390-Public Administrator	1,852,799	1,827,399	1,949,035	1,949,035
1440-Juvenile Temporary Detention Center	61,683,826	58,650,287	69,008,696	69,008,696
1452-Veterans Assistance Commission	2,749,020	2,199,651	3,135,790	3,135,790
1490-Fixed Charges and Special Purpose Appropriations	644,138,180	634,908,599	489,767,394	489,767,394
1499-Fixed Charges and Special Purpose Appropriations	95,234,383	84,237,598	73,185,383	73,185,383
1500-Department of Transportation And Highways	518,944	537,556	594,880	594,880
Total General Fund	\$2,220,498,825	\$2,180,306,593	\$2,241,248,553	\$2,241,248,553
4240-Cermak Health Services	115,380,949	102,080,494	103,651,021	103,651,021
4241-Health Services - JTDC	11,084,807	10,034,488	11,005,995	11,005,995
4890-Health System Administration	166,051,572	152,905,948	137,628,608	137,628,608
4891-Provident Hospital	112,841,642	99,206,764	98,927,708	98,927,708
4893-Ambulatory & Community Health Network of Cook County	209,473,589	188,642,178	170,240,416	170,240,416
4894-Ruth M. Rothstein CORE Center	31,066,336	30,692,358	28,758,998	28,758,998
4895-Department of Public Health	24,308,812	22,361,829	28,728,098	28,728,098
4896-Health Plan Services	3,188,513,333	3,420,128,750	3,399,537,822	3,399,537,822
4897-John H. Stroger Jr, Hospital of Cook County	1,245,336,206	1,125,532,461	1,170,735,781	1,170,735,781
4899-Special Purpose Appropriations	41,498,790	70,758,597	41,599,724	41,599,724
Total Health Enterprise Fund	\$5,145,556,036	\$5,222,343,866	\$5,190,814,172	\$5,190,814,172
Total General and Health Enterprise Fund	\$7,366,054,861	\$7,402,650,460	\$7,432,062,724	\$7,432,062,724

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Toni Preckwinkle President, Cook County Board of Commissioners

John P. Daley Chairman, Committee on Finance

Tanya S. Anthony Chief Financial Officer

Kanako Ishida Musselwhite Budget Director Tara Stamps 1st District Commissioner

Michael Scott Jr. 2nd District Commissioner

Bill Lowry 3rd District Commissioner

Stanley Moore 4th District Commissioner

Kisha McCaskill 5th District Commissioner

Donna Miller 6th District Commissioner

Alma E. Anaya 7th District Commissione

Jessica Vásquez 8th District Commissione

Maggie Trevor 9th District Commissioner Bridget Gainer 10th District Commissioner

John P. Daley 11th District Commissioner

Bridget Degnen 12th District Commissioner

Josina Morita 13th District Commissioner

Scott R. Britton 14th District Commissioner

Kevin B. Morrisson 15th District Commissione

Frank J. Aguilar 16th District Commissione

Sean M. Morrison 17th District Commissione

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