



Board of Commissioners of Cook County

Legislation and Intergovernmental Relations Committee

Monday, February 22, 2021

1:30 PM

Virtual Meeting

NOTICE AND AGENDA

There will be a meeting of the Committee or Subcommittee of the Board of Commissioners of Cook County at the date, time and location listed above to consider the following:

PUBLIC TESTIMONY

Authorization as a virtual public speaker shall only be granted to those individuals who have submitted in writing, their name, email address, phone number, subject matter, and organization (if any) to the Secretary 24 hours in advance of the meeting. Duly authorized virtual public speakers shall be sent a link to virtually attend the meeting and will be called upon to deliver testimony at a time specified in the meeting agenda. Authorized public speakers who are not present during the specified time for public testimony will forfeit their allotted time to speak at the meeting. Public testimony must not exceed three minutes; the Secretary will keep track of the time and advise when the time for public testimony has expired. After each speaker has completed their statement, they will be removed from the meeting. Once removed, you will still be able to follow the proceedings for that day at:

<https://www.cookcountyil.gov/service/watch-live-board-proceedings> Persons authorized to provide public testimony shall not use vulgar, abusive, or otherwise inappropriate language when addressing the Board; failure to act appropriately; failure to speak to an item that is germane to the meeting, or failure to adhere to the time requirements may result in expulsion from the meeting and/or disqualify the person from providing future testimony. Written comments will not be read aloud at the meeting, but will be posted on the meeting page and made a part of the meeting record.

[21-1595](#)

COMMITTEE MINUTES

Approval of the minutes from the meeting of 01/27/2021

[21-1156](#)

Presented by: TONI PRECKWINKLE, President, Cook County Board of Commissioners

PROPOSED APPOINTMENT

Appointee(s): Ted Stalnos

Position: Member

Department/Board/Commission: Roseland Community Medical District Commission

Effective date: Immediate

Expiration date: Three years from date of approval

Legislative History : 1/28/21 - Board of Commissioners - refer to the Legislation and Intergovernmenta

[21-1048](#)

Sponsored by: JOHN P. DALEY, LARRY SUFFREDIN, DEBORAH SIMS, BRIDGET GAINER, DENNIS DEER, PETER N. SILVESTRI, STANLEY MOORE, SEAN M. MORRISON, DONNA MILLER, BILL LOWRY, LUIS ARROYO JR, KEVIN B. MORRISON and ALMA E. ANAYA, Cook County Board of Commissioners

PROPOSED ORDINANCE AMENDMENT

AMENDMENT TO TAXING DISTRICT DEBT DISCLOSURE ORDINANCE

WHEREAS, there are currently 444 Tax Increment Financing (“TIF”) Districts in Cook County; and

WHEREAS, over \$1 billion of taxpayer money goes to TIF Districts annually; and

WHEREAS, transparency of government spending is necessary to ensure that government bodies can be held accountable by the taxpayers they serve; and

WHEREAS, Illinois law does not currently mandate that municipalities report the vendors or other entities to which TIF District expenditures are made.

NOW, THEREFORE, BE IT ORDAINED, by the Cook County Board of Commissioners, that Chapter 2 Administration, Article IV Officers and Employees, Division 4 Treasurer, Subdivision 1 In General Section 2-243 of the Cook County Code is hereby amended as follows:

Sec. 2-243. - Taxing district debt and Tax Increment Financing District costs disclosure.

(a) *Definitions.*

Actuarial accrued liability (AAL), other postemployment benefits (OPEB), unfunded actuarial

accrued liability (UAAL), total pension liability (TPL), net pension liability (NPL), fiduciary net position (FNP) and healthcare cost trend rate shall have the same meanings ascribed to such terms under the generally accepted accounting principles for governmental accounting promulgated from time to time by the Governmental Accounting Standards Board.

Actuarial cost method, amortization method, asset valuation method, investment rate of return, and any other actuarial terms used and not defined herein shall have the same meanings as defined by Actuarial Standards of Practice, as promulgated from time to time by the Actuarial Standards Board.

Audited financial statements, current debt, current liabilities, long-term debt, long-term liabilities and any other accounting terms used and not defined herein shall have the same meanings as defined by Generally Accepted Accounting Principles, as promulgated from time to time by the American Institute of Certified Public Accountants, and shall conform with the accounting principles and auditing standards generally accepted in the United States, including without limitation those generally accepted accounting principles for governmental accounting as are set forth in publications of the Governmental Accounting Standards Board.

Special Tax Allocation Fund shall mean the fund into which a Taxing District deposits tax dollars attributable to an increase in equalized assessed value over the initial equalized assessed value of properties in a Tax Increment Financing District, as described in 65 ILCS 5/11-74.4-8(b).

Taxing District shall have the same meaning as defined by 35 ILCS 200/1-150.

Tax Increment Financing District Redevelopment Project shall mean a project using tax increment financing to develop a blighted area, pursuant to the provisions of the Tax Increment Allocation Redevelopment Act, 65 ILCS 5/11-74.4, et seq.

Tax Increment Financing District Redevelopment Project Costs shall have the same meaning as defined by 65 ILCS 5/11-74.4-3(q).

Total Pension Liability shall mean the sum total of all liabilities of a public pension fund established in the Illinois Pension Code and associated with employees of a Taxing District in respect of the pension obligations of such Taxing District. Total Pension Liability includes the TPL for pension benefits.

Total Unfunded Pension Liability shall mean the sum total of all unfunded liabilities of a public pension fund established in the Illinois Pension Code and associated with employees of a Taxing District in respect of the pension obligations of such Taxing District. Total Unfunded Pension Liability includes the NPL for pension benefits.

Total OPEB Liability shall mean the sum total of all reported liabilities of a Taxing District in respect to OPEB obligations as reported for such Taxing District, whether the OPEB is provided by the

Retirement Fund associated with the Taxing District or the Taxing District itself. Total OPEB Liability includes the AAL for OPEB, whether provided by the Retirement Fund associated with the Taxing District or the Taxing District itself.

Total Unfunded OPEB Liability shall mean the sum total of all reported unfunded liabilities of a Taxing District in respect to OPEB obligations as reported for such Taxing District, whether the OPEB is provided by the Retirement Fund associated with the Taxing District or the Taxing District itself. Total Unfunded OPEB Liability includes the UAAL for OPEB, whether provided by the Retirement Fund associated with the Taxing District or the Taxing District itself.

(b) *Duty of Taxing Districts to disclose all debt.* Each Taxing District shall, on or before 30 days after such Taxing District's most recent audited financials have been issued, provide to the Office of the Cook County Treasurer, in the electronic format required by Office of the Cook County Treasurer, a full, complete, unabridged and unedited copy of such Taxing District's most recent audited financial statement (along with any and all auditor's reports on such audited financial statements), accompanied by such Taxing District's written disclosure of the following information:

- (1) Sum total of all debts and liabilities from such financial statement(s);
- (2) The portion of the total amount reported in Subsection (b)(1) above that represents the total NPL for all pension benefits;
- (3) Sum total of gross tax levy for the most recent tax year;
- (4) Gross operating budget revenue for the most recent fiscal year;
- (5) Total Pension Liability;
- (6) Total Unfunded Pension Liability, which shall be denoted as a separate line item below Total Pension Liability;
- (7) Total OPEB Liability as reported;
- (8) Total Unfunded OPEB Liability as reported, which shall be denoted as a separate line item below Total OPEB Liability;
- (9) Actuarial cost method utilized by the Taxing District in its calculations of Total Pension Liability and Total Unfunded Pension Liability;
- (10) Asset valuation method utilized by the Taxing District in its calculation of Total Unfunded Pension Liability;

- (11) Each of the following actuarial assumptions underlying the Taxing District's calculations of Total Pension Liability, Total Unfunded Pension Liability, Total OPEB Liability and Total Unfunded OPEB Liability as applicable:
 - a. Investment rate of return;
 - b. Annual rate of salary increases;
 - c. Participant mortality rate;
 - d. Healthcare cost trend rate for OPEB benefits;
- (12) Total agency employees or full time equivalents (FTE), as of the most recent fiscal year;
- (13) An electronic copy of the most recent actuarial valuation(s) prepared in accordance with the provisions of GASB 67/68 for all taxing district Pension Liabilities;
- (14) Total pension fund retirees and the beneficiaries of said retirees receiving pension benefits, as of the most recent fiscal year;
- (15) Name and contact information (including telephone number, fax number, and email address, if available) for the chief elected official of the Taxing District and for the chief finance official of the Taxing District;
- (16) If the Taxing District is a county, city, village, or incorporated town, the current total population of such Taxing District;

(c) Duty of Taxing Districts to disclose Tax Increment Financing District Redevelopment Project financial information and costs. Each Taxing District shall, on or before 30 days after such Taxing District's most recent audited financials have been issued, provide to the Office of the Cook County Treasurer, in the electronic format required by Office of the Cook County Treasurer:

- (1) The information provided to the State of Illinois for each Tax Increment Financing ("TIF") District Redevelopment Project pursuant to 65 ILCS 5/11-74.4-5(d);
- (2) The total dollar amount of all TIF District Redevelopment Project Costs, if any, paid from the Taxing District's Special Allocation Fund for the previous fiscal year, with a breakdown of the following for each TIF Redevelopment Project:
 - a. Category of eligible TIF District Redevelopment Project Cost, as categorized in the provisions

of 65 ILCS 5/11-74.4-3(q):

b. Name of vendor, contractor, or Taxing District to which payment was made; and

c. Dollar amount paid; and

(3) For all administrative, management, and staff costs, whether paid directly by the TIF District or paid by a Taxing District and reimbursed with funds from the Special Allocation Fund, the name of the employee, job title, and amount paid; and

(4) For any and all contracts that the Taxing District's tax increment advisor and/or consultants have entered into with entities or persons that have received, or are receiving, payments financed by tax increment revenues produced by the same redevelopment project area, copies of all contracts, in an electronic format required by the Cook County Treasurer's Office; and

(5) For all vendors and/or contractors disclosed in Section 2-243(c)(2)(b), any and all Economic Disclosure Statements submitted by that vendor and/or contractor to the Taxing District; and

(6) Any and all dollar amounts in the Taxing District's Special Allocation Fund that were re-allocated from one TIF Redevelopment Project to another, pursuant to 65 ILCS 5/11-74.4-4(q), including the name of the TIF Redevelopment Project from which the funds were transferred, the name of the TIF Redevelopment Project to which the funds were transferred, and any and all documentation reflecting the reason for the transfer.

(d) Within 60 days of the effective date of this provision, each Taxing District shall also provide to the Cook County Treasurer's Office the information required to be disclosed by Subsection (c), with respect to the previous five fiscal years.

~~(e)~~(e) In the event that a Taxing District does not have an audited financial statement for the most recent fiscal year, such Taxing District shall in lieu thereof provide to the Office of the Cook County Treasurer the most recent unaudited financial statement of such Taxing District, provided in all events that such unaudited financial statement shall include disclosures of the subject Taxing District's actual or contingent current debt, current liabilities, long term debt and long term liabilities. A Taxing District, whose financial statements are included or consolidated in the financial statements of another Taxing District, is not required to separately provide the required financial statements in the event said other Taxing District is in compliance with the requirements of this Ordinance.

~~(4)~~(f) Independent of the duty of Taxing Districts to make annual disclosures pursuant to Subsections (b) and (c) above, each Taxing District shall initially provide to the Office of the Cook County Treasurer, in the electronic format required by the Office of the Cook County Treasurer, a written disclosure containing the information required under Subsections (b)(13) above by July 29, 2016.

~~(e)~~(g) Duty of Treasurer to make available disclosure of debt and TIF District Redevelopment Project Costs. The Office of the Cook County Treasurer shall:

- (1) Create an electronic repository for the storage of all financial disclosures made by such Taxing Districts; and
- (2) Cause to be published on each regularly issued real estate tax bill the website address which provides, to taxpayers and other interested parties, electronic access to such financial disclosures by such Taxing Districts.

~~(f)~~(h) Publication of disclosures. The Office of the Cook County Treasurer may, in the sole discretion of the Cook County Treasurer:

- (1) Publish on the Cook County Treasurer's official website the names of any Taxing Districts that have failed to comply fully with the requirements of this Ordinance; and,
- (2) Publish from time to time (but in no event more frequently than twice per calendar year) in one or more newspapers having a circulation within Cook County (i) any disclosures provided by Taxing Districts pursuant to this Ordinance or otherwise and/or (ii) the names of any Taxing Districts that have failed to comply fully with the requirements of this Ordinance.

~~(g)~~(i) Duty of Taxing District to provide and maintain contact information. In the event of any change to the contact information provided by a Taxing District pursuant to Subsection (b)(15), the Taxing District shall forthwith provide revised and up-to-date contact information to the Office of the Cook County Treasurer.

Effective Date: This amendment will become effective 60 days after it becomes law.

Legislative History : 1/28/21 - Board of Commissioners - refer to the Legislation and Intergovernmenta

[21-1278](#)

Sponsored by: DONNA MILLER, JOHN P. DALEY, BRIDGET DEGNEN, BRIDGET GAINER, LARRY SUFFREDIN, ALMA E. ANAYA, LUIS ARROYO JR, SCOTT R. BRITTON, DENNIS DEER, BILL LOWRY, STANLEY MOORE, KEVIN B. MORRISON and DEBORAH SIMS, Cook County Board of Commissioners

PROPOSED RESOLUTION

RESOLUTION REQUESTING THE IMPLEMENTATION OF A VIRTUAL COUNTYWIDE CPR & AED TRAINING PROGRAM FOR ALL NEWLY HIRED AND CURRENT COOK COUNTY EMPLOYEES

WHEREAS, in January 2019, the Cook County Board of Commissioners unanimously passed a resolution (File #19-0645) requesting the development of a countywide CPR and AED training awareness campaign for all Cook County employees as well as expanded access to training programs; and

WHEREAS, as a result of this legislation, hundreds of Cook County employees including but not limited to the President and staff, members of the Board of Commissioners and staff, executives and staff from agencies of separately elected officials such as the Clerk of the Circuit Court, the County Clerk, the Recorder of Deeds, the County Assessor, the State's Attorney, the Treasurer, and the Board of Review, the Independent Board of Directors and executives of Cook County Health were all able to receive hands only CPR and AED training over the last 2 years; and

WHEREAS, heart disease (including Coronary Heart Disease, Hypertension, and Stroke) remains the No. 1 cause of death in the United States, while the estimated annual incidence of heart attack in the U.S. is 720,000 new attacks and 335,000 recurrent attacks per year; and

WHEREAS, more than 350,000 cardiac arrests occur outside of the hospital each year and nearly 45 percent of out-of-hospital cardiac arrest victims survived when bystander cardiopulmonary resuscitation (CPR) was administered, as immediate CPR can double or triple chances of survival after cardiac arrest; however, one of the "Bystander Effect" statistics that is especially troubling is that African Americans and Hispanics are 30-50% less likely to have CPR performed if they suffer an incident. This sobering statistic correlates directly to the disparities in health care we've been discussing in the context of health equity, but is something we can improve upon through education and training; and

WHEREAS, similarly to national statistics, heart disease is the leading cause of death in Cook County as well, accounting for just under 10,000 deaths per year with more than half occurring in suburban Cook County; and

WHEREAS, the Covid-19 (Coronavirus) pandemic has shined a light on the unprecedented level of disparities in healthcare outcomes especially in the African-American and Latinx communities in Chicago and Cook County; and

WHEREAS, the Centers for Disease Control and Prevention (CDC) has stated that the most recent data suggests that adults of any age with certain underlying medical conditions are at increased risk for severe illness from the virus that causes COVID-19, defined as hospitalization, admission to the ICU, intubation or mechanical ventilation, or death; and

WHEREAS, some of these underlying conditions include but are not limited to: heart conditions, such as heart failure, coronary artery disease, or cardiomyopathies, cancer, type 2 diabetes, chronic kidney disease, sickle cell disease, chronic obstructive pulmonary disease (COPD), and obesity; and

WHEREAS, African Americans and Latinx communities are disproportionately impacted by some of the underlying conditions that have affected the severity of the virus, including chronic cardiovascular diseases and the above-mentioned conditions, and the causes of said disparity are rooted in generations of systemic disadvantages in health care delivery and health care access in communities of color, and in African American communities in particular; and

WHEREAS, unfortunately the in-person County awareness and training initiative is on hold due to the Covid-19 pandemic; however, there already exists virtual CPR & AED training programs that can be implemented as part of this initiative and the County's already substantial online training programs that are in accordance with the standards of the American Heart Association (AHA), such as those offered by Illinois Heart Rescue, which has already conducted County in-person training; and

WHEREAS, the pandemic has infected more than 21 million people in the United States and killed over 400,000 to date, but has also had a ripple effect on other disease states by causing problems with the treatment of other conditions because hospitals are overwhelmed, or people are staying home and aren't coming in when they have heart attacks and strokes and other emergencies, making the implementation of a virtual CPR & AED training for our employees all the more critical; and

WHEREAS, as of January 19th, 2021, there have been over 194,000 cases of Covid-19, resulting in over 3,600 deaths in Suburban Cook County jurisdictions under the Cook County Department of Public Health; and

WHEREAS, once we are able to safely return to in-person CPR & AED training, it is important that the county continue to work with our partners at AHA and Illinois Heart Rescue to continue the training sessions started in 2019; and

WHEREAS, any improvement in outcomes associated with heart attacks would have an immeasurable impact on survivors both for County employees and their co-workers and families as well as the general public;

NOW THEREFORE BE IT RESOLVED, that the President and the Cook County Board of Commissioners requests the implementation of a countywide virtual CPR and AED training program for all newly hired and current Cook County employees in order to assist in reducing incidents of death due to cardiac arrest both in the workplace and general public; and

BE IT FURTHER RESOLVED, that the President and Cook County Board of Commissioners requests that the Cook County Bureau of Human Resources work with the American Heart Association to implement such training program to be in accordance with the standards of the American Heart Association; and

BE IT FURTHER RESOLVED, that the Cook County Bureau of Human Resources make such

training available as part of the new hire training package, in addition to making it available to all current employees; and

BE IT FURTHER RESOLVED, that the County will work with our partners to continue in-person CPR & AED training once it is safe to do so; and

BE IT FURTHER RESOLVED, that data on virtual training including the total number of employees newly trained or re-trained in Hands Only CPR and AED be reported to the Cook County Board of Commissioners on an annual basis.

Effective Date: This resolution shall take effect immediately upon adoption.

Legislative History : 1/28/21 - Board of Commissioners - refer to the Legislation and Intergovernmenta



Secretary

Chairman: Suffredin
Vice-Chairman: Britton
Members: Committee of the Whole