

TONI PRECKWINKLE,
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**AGENDA
COOK COUNTY COMMISSION ON
HUMAN RIGHTS
THURSDAY, DECEMBER 9, 2021
10:00AM**

Due to the ongoing health crisis, this meeting will not be held in person. Members of the public who would like to provide public testimony on the below agenda items must submit their written comments electronically in advance of the meeting to human.rights@cookcountyil.gov. All comments submitted by 9 A.M. on December 9, 2021 will be read into the record at the beginning of the meeting. Three minutes per comment will be allowed, though every effort will be made to read statements in their entirety.

This meeting will be conducted via Microsoft Teams on December 9, 2021. To access, please visit: <https://www.cookcountyil.gov/agency/commission-human-rights-0>

Open Session¹

- A. Call to Order
- B. Statements by the General Public
- C. Agenda Approval
- D. Approval of the October 7, 2021 Regular Meeting Open Minutes
- E. Director's Report
- F. Just Housing Report
- G. 2022 Commission Meeting Dates
- H. Procedural Rule Amendments
 - a. Section 120.110 Service
 - b. Section 440.100 Investigation
 - c. Section 700 Just Housing
- I. Afghanistan Refugees Report Status
- J. Commission 180-Day Extension for Investigation
 - a. *Kathelyn Maria Hayes v. Cook County Health and Hospital System*, 2021E002
 - b. *Zorina Oakley v. Cook County Health and Hospital System*, 2021E001
- K. Chair and Vice-Chair Discussion and Election (Cook County Code §42-34(a)(4))
 - a. Chair Candidate:
 - Commissioner Angie Cowan Hamada
 - b. Vice-Chair Candidates:
 - Commissioner S. Mayumi Grigsby
 - Commissioner Sufyan Sohel
- L. Adjourn

¹ Open sessions of the Board meeting may be recorded by members of the public with advanced permission of the Executive Director and after giving proper notice of the intent to record to all persons attending to be recorded, consistent with Board Rule 3.12.

² The Board shall enter Executive Session pursuant to subsections (c)(4), (11) of Section 2 of the Open Meetings Act (5 ILCS 120)

Proposed Rule Amendments to Human Rights Procedural Rule Sections:

- Part 120.110 Service
- Part 440.100 Investigation
- Part 700 Investigation

Section 120.110 Service

All Complaints, motions, orders, notices, discovery, and other items required to be served under these rules, shall be served by electronic mail, by personal delivery, by messenger service, or by depositing them in a United States mailbox, with appropriate postage prepaid. If service is by personal delivery or by messenger service, service shall be presumed complete upon receipt. If service is by United States mail, service shall be presumed complete three business days after mailing. If service is by electronic mail, service shall be presumed complete upon sending. ~~A courtesy copy of documents longer than 10 pages served by electronic mail shall follow by personal delivery, messenger service or U.S. mail.~~ (Amended ~~122-920-2021~~14)

SUBPART 440 COMPLAINT INVESTIGATION

Section 440.100 Investigation

After a Complaint has been filed, the Commission shall commence an investigation to ascertain the facts relating to the alleged violation of the Ordinance. The investigation shall be completed and an Evidence Determination made within 180 days from the date the Complaint or any amendment thereto was filed with the Commission, unless impracticable. The Commission's 180-day investigation period does not include the time in which parties are engaging in settlement negotiations and/or participating in formal mediation ordered by the Commission. (Amended 12-9-2021)

PART 700 JUST HOUSING AMENDMENT INTERPRETIVE RULES (added 12/31/19)

Section 700.100 Prohibition of Discrimination

Article II of the Cook County Human Rights Ordinance (“Ordinance”) prohibits unlawful discrimination, as defined in §42-31, against a person because of any of the following: race, color, sex, age, religion, disability, national origin, ancestry, sexual orientation, marital status, parental status, military discharge, source of income, gender identity or housing status.

Additionally, any written or unwritten housing policy or practice that discriminates against applicants based on their criminal history, as defined in § 42-38(a) of the Ordinance, is a violation of the Ordinance. Any written or unwritten housing policy or practice which discriminates against applicants based on their convictions, as defined in § 42-38(a) of the Ordinance, prior to the completion of an individualized assessment violates the Ordinance.

Nothing in this section shall be interpreted as prohibiting a housing provider from denying housing to an applicant based on their criminal conviction history when required by federal or state law.

SUBPART 710 AUTHORITY AND APPLICABILITY

Section 710.100 Authority

These rules are adopted in accordance with the authority vested in the Cook County Commission on Human Rights ("Commission"), pursuant to § 42-34(e)(5) and §42-38(c)(5)(c) of the Ordinance, to adopt rules and regulations necessary to implement the Commission's powers.

Section 710.110 Applicability

These rules shall go into effect on the effective date of the Just Housing Amendment (No. 19- 2394) to the Ordinance and shall only apply to claims that arise out of actions that occur on or after the effective date of the amendments.

SUBPART 720 DEFINITIONS

Section 720.100 Business Day

"Business Day" means any day except any Saturday, Sunday, or any day which is a federal or State of Illinois legal holiday.

Section 720.120 Demonstrable Risk

"Demonstrable risk," as referenced in § 42-38(c)(5)(c), refers to the likelihood of harm to other residents' personal safety and/or likelihood of serious damage to property. When the applicant is a person with a disability, "demonstrable risk" must be based on (a) objective evidence and (b) a conclusion that any purported risk cannot be reduced or eliminated by a reasonable accommodation.

Section 720.130 Individualized Assessment

"Individualized Assessment," as referenced in § 42-38(a) means a process by which a person considers all factors relevant to an individual's conviction history from the previous three (3) years. An individualized assessment is not required for convictions that are more than three (3) years old. Factors that may be considered in performing the Individualized Assessment include, but are not limited to:

- (1) The nature and severity of the criminal offense and how recently it occurred;
- (2) The nature of the sentencing;
- (3) The number of the applicant's criminal convictions;
- (4) The length of time that has passed since the applicant's most recent conviction;
- (5) The age of the individual at the time the criminal offense occurred;
- (6) Evidence of rehabilitation;
- (7) The individual history as a tenant before and/or after the conviction;

- (8) Whether the criminal conviction(s) was related to or a product of the applicant's disability; and
- (9) If the applicant is a person with a disability, whether any reasonable accommodation could be provided to ameliorate any purported demonstrable risk.

Section 720.140 Relevance

"Relevance," as referenced in § 42-38(e)(2), refers to the degree to which an individual's conviction history makes it likely that the applicant poses a demonstrable risk to the personal safety and/or property of others.

Section 720.150 Tenant Selection Criteria

"Tenant selection criteria," as referenced in § 42-38(e)(2)(a), means the criteria, standards and/or policies used to evaluate whether an applicant qualifies for admission to occupancy or continued residency. The criteria, standards and/or policies concerning the applicant's conviction history from the previous three (3) years shall apply only after a housing applicant has been pre-qualified. The criteria must explain how applicants' criminal conviction history from the previous three (3) years will be evaluated to determine whether their conviction history poses a demonstrable risk to personal safety or property.

SUBPART 730 TWO STEP TENANT SCREENING PROCESS

Section 730.100 Notice of Tenant Selection Criteria and Screening Process

Before accepting an application fee, a housing provider must disclose to the applicant the following information:

- (A) The tenant selection criteria, which describes how an applicant will be evaluated to determine whether to rent or lease to the applicant;
- (B) The applicant's right ~~to provide~~ to provide evidence demonstrating inaccuracies ~~within~~ in the applicant's conviction history, or evidence of rehabilitation as defined in Cook County Code §42-38(a), and other mitigating ~~factors~~ factors pursuant as described to in §740.1100(B) below; and
- (C) A copy of Part 700 of the Commission's procedural rules or a link to the Commission's website, with the address, email address, and ~~and~~ phone number of the Commission.

Section 730.110 Step One: Pre-Qualification

No person shall inquire about, ~~consider~~, or require disclosure of covered criminal ~~conviction~~ history, as defined in Cook County Code §42-38(a), except current sex offender registration under Cook County Code §42-38(c)(5)(a) and (c)(5)(b) before the prequalification process is complete, and the housing provider has determined the applicant has satisfied all other application criteria for housing or continued occupancy.

Section 730.120 Notice of Pre-Qualification

Once a housing provider determines an applicant has satisfied the pre-qualification standards for housing, the housing provider shall notify the applicant that the first step of the screening procedure has been satisfied and that a criminal background check will be performed or solicited.

Section 730.130 Step Two: Criminal Background Check

After a housing provider sends the notice of pre-qualification required by Section 730.120, a housing provider may conduct a criminal background check on the prequalified applicant.

However, the housing provider may not consider any information related to the criminal convictions that are more than three (3) years old or any covered criminal history as defined in Section 42-38(a) of the Ordinance.

SUBPART 740 CONVICTION DISPUTE PROCESS

Section 740.100 Notice

Within five days of obtaining a background check on an applicant, the housing provider must deliver a copy of the background check to the applicant. The housing provider must complete delivery in one of the following ways: (1) in person, (2) by certified mail, or (3) by electronic communication (e.g., text, email).

Section 740.110 Opportunity to Dispute the Accuracy and Relevance of Convictions

Once a housing provider complies with the requirements of Section 740.100, the applicant shall have an additional five (5) business days to produce evidence that disputes the accuracy or relevance of information related to any criminal convictions from the last three (3) years.

Section 740.120 Dispute Procedures and Other Applicants

Nothing in these rules shall prevent a housing provider from approving another pre-qualified individual's housing application during the pendency of the criminal conviction dispute process.

SUBPART 750 REVIEW PROCESS

Section 750.100 General

After giving an applicant the opportunity to dispute the accuracy and/or relevance of a conviction, a housing provider shall conduct an individualized assessment, in accordance with Sections 720.120 through 720.140. of these rules, to determine whether the individual poses a demonstrable risk. If the applicant poses a demonstrable risk, the housing provider may deny the individual housing.

Section 750.110 Exceptions

A housing provider must perform an individualized assessment prior to denying an individual housing based on criminal conviction history, except in the following circumstances:

- (A) A current sex offender registration requirement pursuant to the Sex Offender Registration Act (or similar law in another jurisdiction); and/or

- (B) A current child sex offender residency restriction.

Section 750.120 Prohibited Factors

Any person conducting an individualized assessment, as defined in Section 720.130 of these rules, is prohibited from basing any adverse housing decision, in whole or in part, upon a conviction that occurred more than (3) years from the date of the housing application.

SUBPART 760 NOTICE OF FINAL DECISION

Section 760.100 Decision Deadline

A housing provider must either approve or deny an individual's housing application within three (3) business days of receipt of information from the applicant disputing or rebutting the information contained in the criminal background check.

Section 760.110 Written Notice of Denial

- (A) Any denial of admission or continued occupancy based on a conviction must be in writing and must provide the applicant an explanation of why denial based on criminal conviction is necessary to protect against a demonstrable risk of harm to personal safety and/or property.
- (B) The written denial must also contain a statement informing the housing applicant of their right to file a complaint with the Commission.

Section 760.120 Confidentiality

The housing provider must limit the use and distribution of information obtained in performing the applicant's criminal background check. The housing provider must keep any information gathered confidential and in keeping with the requirements of the Ordinance.

SUBPART 770 EVALUATION

Section 770.100 Evaluation and Report

The Commission on Human Rights shall conduct an evaluation of the rules implementing the Just Housing Amendment to the Cook County Human Rights Ordinance to determine whether the rules should be amended to better effectuate the Amendment's purpose. The evaluation shall include an analysis of whether applicants who receive a positive individualized assessment from housing providers are ultimately admitted into the unit that they applied for. This analysis will inform the Commission on Human Rights on whether it needs to modify the rules to re-instate a requirement that housing providers hold the unit open during the individualized assessment process. In addition, the evaluation should include data about complaints brought under the Just Housing Amendment. The evaluation shall be completed and made publicly available by March 31, 2021.