

COOK COUNTY EXECUTIVE BUDGET RECOMMENDATION FISCAL YEAR 2016, VOL. 1

TONI PRECKWINKLE

PRESIDENT Cook County Board of Commissioners



OFFICE OF THE PRESIDENT BOARD OF COMMISSIONERS OF COOK COUNTY

118 NORTH CLARK STREET CHICAGO, ILLINOIS 60602 (312) 603-6400

TDD: (312) 603-5255

TONI PRECKWINKLE

PRESIDENT

October 14, 2015

To the Residents of Cook County,

I am pleased to present to you the Cook County Executive Budget Recommendation for fiscal year 2016.

This budget represents a comprehensive plan to increase efficiency and cut our tax-supported expenditures by \$107.7 million to responsibly address our fiscal challenges. We are committed to stabilizing our financial position and fiscal structure by facing our problems head on.

Despite our fiscal constraints, we continue to drive long-term structural reforms for the County in this budget. Our collective efforts have reduced the jail population to the lowest level since 1991. This sustained jail population reduction will allow us to demolish three buildings on the Department of Corrections campus to save more than \$3 million in fiscal year 2016 in building operating costs and avoid \$188 million in capital costs over the next decade.

In the Public Health arena, we are continuing to modernize the Cook County Health and Hospital System while transitioning our focus from inpatient to outpatient care. Through our CountyCare program our uninsured population has dropped to the lowest level on record, declining from 56% in 2012 to approximately 32% in 2015. As a direct result of these efforts, in 2016 the operating tax allocation to the Health System will be \$125 million, \$39 million less than the 2015 level. This also represents a \$250 million reduction from the year before I took office, even as we have improved and expanded our services to Cook County residents.

While we have taken important steps toward long-term fiscal responsibility by being more efficient and modernizing County operations, we have had to make a number of tough decisions. We will be reducing the County's overall workforce as measured by full-time equivalents (FTE) positions by 1.2% in this budget, a 9% reduction in our workforce since I took office.





After a generation of deferred hard choices, we are moving to put the County on firm financial footing for the future. This budget contains an approved increase in the sales tax rate which, when coupled with expenditure reductions and reforms, will provide the financial support needed to begin addressing the Cook County Pension Fund's \$6.5 billion shortfall. The revenues we obtain from the sales tax will also allow us to invest millions of dollars in much-needed road infrastructure improvements and higher legacy debt service payments that are on the horizon.

As we continue to face these challenges, we must strive to make Cook County government more modern and efficient for generations to come. We will be making significant investments in County technology and we are introducing a Countywide biometric time and attendance system that will automate timekeeping, reduce fraud and create savings. We will also be implementing integrated taxation systems, including a single system to serve all of the property tax offices to improve the experience for our taxpaying public.

We have come a long way, but I recognize that we still have a long way to go. I believe this to be a responsible budget that puts us on a positive path to long-term stability, and I look forward to the support of Cook County residents as we continue to deliver a more efficient and transparent Cook County government.

Sincerely,

Toni Preckwinkle

President

Cook County Board of Commissioners

Sni Prechum Sele



In FY 2015, the Government Finance Officers Association of the United States and Canada (GFOA) presented the Distinguished Budget Presentation Award with Special Performance Measures Recognition to the Department of Budget and Management Services for Cook County's annual budget for the fiscal year beginning December 1, 2014.

In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, an operations guide, a financial plan and a communication device.

The award is valid for the 2015 fiscal year. Cook County believes the 2016 budget continues to conform to program requirements, and the County has submitted it to GFOA to determine its eligibility for another award.

VOLUME I TABLE OF CONTENTS

LETTER FROM THE PRESIDENT

LIST	ING OF COMMISSIONERS AND ELECTED OFFICIALS	i
201	6 COOK COUNTY ORGANIZATIONAL CHART	iv
RES	IDENT'S GUIDE	
	INTRODUCTION	1
	CLOSING THE PRELIMINARY BUDGET GAP	2
	COOK COUNTY BUDGET OVERVIEW	5
	FISCAL YEAR 2016 GENERAL AND HEALTH ENTERPRISE FUND BUDGET	10
	COOK COUNTY LONG TERM REVENUE AND EXPENSE FORECAST	14
	PERFORMANCE MANAGEMENT	19
	CITY/COUNTY COLLABORATION	22
	BUDGET PROCESS	22
	BUDGET CALENDAR	23
RΕ\	'ENUE ESTIMATE	
	INTRODUCTION TO REVENUE	25
	REVENUE BY SOURCE	26
	NON-PROPERTY TAXES	28
	GENERAL FUND FEES	33
	HEALTH ENTERPRISE FUND FEES	35
	INTERGOVERNMENTAL REVENUES	37
	MISCELLANEOUS REVENUES	38
	OTHER FINANCING SOURCES	38
	REVENUE BY SOURCES - TABLE	34
	INTRODUCTION TO SPECIAL PURPOSE FUNDS	44
	REVENUE CHARTS	48

PROPOSED EXPENDITURES

EXPENDITURES	53
EXPENDITURES BY TYPE	53
EXPENDITURES BY FUNCTIONAL AREA	55
PROGRAM AREAS	57
SPECIAL PURPOSE, ELECTION, AND GRANT EXPENDITURES	61
2016 EXECUTIVE BUDGET RECOMMENDATION SUMMARY	62
EXECUTIVE BUDGET RECOMMENDATION BY AREA PIE CHART	63
BUDGET SUMMARY TABLES	64
GRANTS	
GRANTS OVERVIEW	107
GRANTS SUMMARY OF APPROPRIATIONS	113
BUDGETED GRANTS	116
CAPITAL PROGRAMS	
OVERVIEW	213
DEBT OVERVIEW	216
CAPITAL IMPROVEMENT PROGRAM	226
TRANSPORTATION & HIGHWAY CAPITAL PLAN	261
CAPITAL EQUIPMENT PROGRAM	281
RESOLUTION	297
FINANCIAL POLICIES	311
APPENDICES	
APPENDIX A: COUNTY PROFILE	321
APPENDIX B: DEPARTMENT DIRECTORY	326
APPENDIX C: GLOSSARY	335
APPENDIX D: CHART OF ACCOUNTS	343

COOK COUNTY ELECTED OFFICIALS

PRESIDENT OF THE COOK COUNTY BOARD OF COMMISSIONERS OFFICE OF THE PRESIDENT

HONORABLE TONI PRECKWINKLE PRESIDENT, COOK COUNTY BOARD

County Building 118 N. Clark Street, Room 537 Chicago, IL 60602-1304 312-603-6400

www.cookcountygov.com

In addition to presiding at county board meetings, the President of the Cook County Board of Commissioners, as Chief Executive of the County (Const. Art. 7 § 4 (b)), is responsible for preparing the Annual Executive Budget (submitted to the Board for final approval) and the administration of the County government, except for the responsibilities held by other elected officials. With the consent of the Board, the President appoints the heads of County departments falling under the Board's jurisdiction.

COOK COUNTY BOARD OF COMMISSIONERS

County Building 118 N. Clark Street, 5th Floor., Room 567 Chicago, IL 60602-1304

312-603-6398

Richard R. Boykin	(D)-1st District
Robert Steele	(D)-2nd District
Jerry Butler	(D)-3rd District
Stanley Moore	(D)-4th District
Deborah Sims	(D)-5th District
Joan Patricia Murphy	(D)-6th District
Jesus G. Garcia	(D)-7th District
Luis Arroyo Jr.	(D)-8th District
Peter N. Silvestri	(R)-9th District
Bridget Gainer	(D)-10th District
John P. Daley	(D)-11th District
John A. Fritchey	(D)-12th Distric
Larry Suffredin	(D)-13th District
Gregg Goslin	(R)-14th District
Timothy O. Schneider	(R)-15th District
Jeffrey R. Tobolski	
Sean M. Morrison	(R)-17th District

OTHER COUNTY ELECTED OFFICIALS

COOK COUNTY ASSESSOR HONORABLE JOSEPH BERRIOS

Room 320, County Bldg. 118 N. Clark Street Chicago, IL 60602 312-443-7550

COOK COUNTY BOARD OF REVIEW HONORABLE DAN PATLAK HONORABLE LARRY R. ROGERS, JR. HONORABLE MICHAEL M. CABONARGI

COMMISSIONERS

Room 601, County Bldg. 118 N. Clark Street Chicago, IL 60602 312-603-5542

CLERK OF THE CIRCUIT COURT HONORABLE DOROTHY BROWN

Room 1001, Daley Center 50 W. Washington Chicago, IL 60602 312-603-5031

COOK COUNTY CLERK HONORABLE DAVID D. ORR

Suite 500 69 W. Washington Chicago, IL 60602 312-603-5656

COOK COUNTY RECORDER OF DEEDS HONORABLE KAREN YARBROUGH

Room 120, County Bldg. 118 N. Clark Street Chicago, IL 60602 312-603-5050

COOK COUNTY SHERIFF HONORABLE THOMAS J. DART

Room 704, Daley Center 50 W. Washington Chicago, IL 60602 312-603-6444

COOK COUNTY STATE'S ATTORNEY HONORABLE ANITA ALVAREZ

Suite 3200 69 W. Washington Chicago, IL 60602 312-603-1880

COOK COUNTY TREASURER HONORABLE MARIA PAPPAS

Room 112, County Bldg. 118 N. Clark Street Chicago, IL 60602 312-443-5100





2016 COOK COUNTY ORGANIZATIONAL CHART





